

**BEFORE THE HARYANA REAL ESTATE REGULATORY  
 AUTHORITY, GURUGRAM**

Complaint no. : 4373 of 2020  
 Date of filing complaint: 10.12.2020  
 First date of hearing : 11.02.2021  
 Date of decision : 10.11.2021  
 Rectified on : 04.02.2022

1.	Om Prakash Nagpal R/o: Unit no. 101, tower no 8, Emmar, The Palm Terrace Select, Golf course Extn. Road, Sector 66, Gurgaon- 122018	<b>Complainant</b>
Versus		
	M/s Vatika Limited R/o Town Square, block A, Sector-82A, Near 42Km toll plaza, NH-8, Gurgaon-122004.	<b>Respondent</b>

<b>CORAM:</b>	
Dr. K.K. Khandelwal	<b>Chairman</b>
Shri Vijay Kumar Goyal	<b>Member</b>
<b>APPEARANCE:</b>	
Sh. Manish Yadav (Advocate)	Complainant
Sh. Venket Rao (Advocate)	Respondent

**ORDER**

- The present complaint has been filed by the complainant/allottee under section 31 of the Real Estate (Regulation and Development) Act, 2016 (in short, the Act) read with rule 28 of the Haryana Real Estate (Regulation and Development) Rules, 2017 (in short, the Rules) for violation of section 11(4)(a) of the Act wherein it is inter-alia prescribed that the promoter shall be responsible for all obligations, responsibilities and functions under the provision of



the Act or the rules and regulations made there under or to the allottee as per the agreement for sale executed inter se.

**A. Unit and project related details**

2. The particulars of unit details, sale consideration, the amount paid by the complainant, date of proposed handing over the possession, delay period, if any, have been detailed in the following tabular form:

S. No	Heads	Information
1.	Name and location of the project	India Next City Centre
2.	Nature of the project	Commercial colony
3.	Area of the project	10.48 acres
4.	DTCP license	258 of 2007
	License validity/ renewal period	18.11.2019
5.	RERA registered/not registered	<b>Not registered</b>
6.	Unit no.	1512, 15 <sup>th</sup> floor, tower A (Page no 28 of complaint),
7.	Unit measuring	500 sq. ft.
8.	New unit allotted	419, 4 <sup>th</sup> floor, block E (page 46 of complaint)
9.	Date of execution of apartment buyer's agreement	29.05.2010 (page 25 of complaint)
10.	Total consideration	Rs. 32,10,000/- as per clause 1 of BBA (page 28 of complaint)
11.	Total amount paid by the complainant	Rs. 32,10,000/- as per clause 2 of BBA (page 28 of complaint)
12.	Due date of delivery of possession	29.05.2013 as per clause 2 of the builder buyer agreement (page 28 of complaint)
13.	Provision regarding assured return	<b>Addendum to the agreement</b>

		<p>This addendum forms an integral part of builder buyer agreement dated 29.05.2010.</p> <p>a. Till offer of possession: 78/- per sq.ft.</p> <p>b. After completion of the building: 65/- per sq.ft.</p> <p>You would be paid an assured return w.e.f. 29.05.2010 on a monthly basis before the 15<sup>th</sup> of each calendar month.</p>
14.	Offer of possession	Not offered
15.	Occupation certificate	Not obtained
16.	Delay in handing over possession till date of decision i.e., 09.11.2021	11 years 5 months 11 days

**B. Facts of the complaint**

3. The complainant has submitted that in the month of April-May, 2010, respondent and his real estate agent made claims and project the posy picture of project and induced the complainant to invest in the respondent's upcoming project. falling into the false and frivolous inducements made by the respondent, the complainant purchased the said unit and was given an allotment letter dated 29.05.2010. The said letter acknowledges that vide application dated 29.05.2010, the complainant was allotted unit no 1512, 15<sup>th</sup> floor, tower no. A in the project known as Vatika Trade Centre situated at sector 83, Gurugram. The said unit is a commercial space admeasuring 500 sq.ft. super area, which was agreed to be bought for a sale consideration of Rs. 32,10,000/- by the complainant. On 29.05.2010 provisional allotment of unit no. 1512, 15<sup>th</sup> floor, tower no. A admeasuring 500 sq.ft. in "India Next City Centre Vatika Trade Centre", Sector 83, Gurugram was issued by the respondent. The respondent had assured the complainant that the respondent will

- soon construct the said unit and shall handover the possession of the same with the period of 3 years from the date of signing of the agreement dated 29.05.2010.
4. As per agreement the possession of apartment had to deliver maximum in 36 months from the date of agreement. It was agreed between the parties that in case of delay in construction of the unit, the company respondent would continue to pay to the allottee the within mentioned assured return until is offered by the developer for possession. As per the addendum to the agreement, it was agreed between the parties that in case of delay in construction of the unit, respondent would continue to pay to the allottee the within mentioned assured return until the unit is offered by the developer for possession.
  5. As per addendum to the agreement, it was agreed between the parties that the unit is sold to the complainant with an assured monthly return of Rs 65/- per sq.ft. However, during the course of construction till such time the building in which the unit is situated is ready for possession, the complainant will be paid an additional return of Rs 13/- per sq.ft. the respondent vide communication date 31.07.2013 mentioned that the rights, interest, lien, charge of the complainant has been shifted from unit no 1512, 15<sup>th</sup> floor, tower A to unit no 419 on 4<sup>th</sup> floor, block E in India Next City Center, Vatika Trade Centre, Sector-83, Gurgaon.
  6. The respondent has failed to handover the physical possession of the said unit to the complainant till date. It is also pertinent to mention here that the respondent has failed to pay the complainant the assured monthly return of Rs 78/- per. Sq.ft. from the month of

April 2018 till date and compiled with the terms and conditions of the agreement. The respondent vide communication dated 26.03.2018 from the date respondent which states that the construction for block E, INXT City Centre, Gurgaon has been completed and the building got operational in the last week of February 2018 and now the commitment charges shall be revised to Rs 65/- sq.ft. per month from 01.03.2018

7. The respondent reduced the rate of monthly assured return from Rs. 78/- per sq.ft. to Rs 65/- per sq.ft. which was received by the complainant on 15.04.2018 till 15.09.2018. The respondent has not paid the monthly assured return to the complainant from September 2018 and has failed to comply with the terms and conditions of the agreement. A legal notice demanding physical possession of the said unit and the monthly assured return was sent to the respondent but till date the respondent has neither responded to the legal notice nor has handed over to the complainant and also paid the assured return to the complainant.
8. That the cause of action for the present complaint arose on 29.05.2013 when the respondent has failed to comply with the terms and conditions of the agreement and failed to handover the physical possession of the said unit to the complainant. The cause action again arose on various occasion, including on : 26.03.2018, when the respondent sent a correspondence to the complainant stating the completion of the said unit but failed to handover the physical possession of the said unit to the complainant. The cause of action again arose in September 2018 when the respondent stopped paying the monthly assured return to the complainant. The

cause of action is alive and continuing and will continue to subsist till such time as this hon'ble authority passes the necessary orders.

9. The complainant has requested the respondent several times by making telephonic calls and also personally visiting the office of the respondent to deliver possession of the said unit in question along with interest on the amount deposited by the complainant and also to pay the monthly assured return but the respondent has flatly refused to do so. Thus, the respondent in a pre-planned manner defrauded the complainant with his hard earned huge amount and wrongful gain to itself and caused wrongful loss to the complainant.

**C. Relief sought by the complainant:**

10. The complainant has sought following relief(s):
- i. Direct the respondent to pay the monthly assured return @Rs. 78/- along with interest @18% from September 2018- till date.

**D. Reply by the respondent**

11. The present complaint is not maintainable or tenable in the eyes of law. The complainant has misdirected themselves in filing the above captioned complaint before the hon'ble authority as the reliefs being claimed by the complainant cannot be said to fall within the realm of jurisdiction of this authority. It is humbly submitted that upon the enactment of the "Banning of unregulated Deposit Schemes Act, 2019, the assured return and any committed returns on the investment schemes have been banned under section 3 which states:

**3. On and from the date of commencement of this Act,--**

- a. The unregulated deposit schemes shall be banned; and

- b. *No deposit taker shall, directly or indirectly, promote, operate, issue any advertisement soliciting participation or enrolment in or accept deposits in pursuance of an unregulated deposit schemes.*

12. The complainant have not come before the hon'ble authority with clean hands. That the complaint has been filed by them just to harass the respondent and to gain the unjust enrichment. It is pertinent to mention here that for the fair adjudication of grievance as alleged by the complainant requires detailed deliberation by leading the evidence and cross-examination, thus only the civil court has jurisdiction to deal with the cases required detailed evidence for proper and fair adjudication. It is pertinent to mention that the present complaint is nor maintainable before the hon'ble authority as it is apparent from the prayers sought in the complaint. That further it is crystal clear from reading the complaint that the complainant are not an "Allottees", but purely is an "Investor", who is only seeking assured return from the respondent, by way of present petition, which is not maintainable under the provisions of the Real Estate(Regulation and Development) Act, 2016.

13. That in view of the judgement and order dated 16.10.2017 passed by the Maharastra RERA Authority in the complaint tilted *Mahes Pariani V/s Monarch Solitaire* order. Complaint no: CC00600000000078 of 2019 wherein it has been observed that in case where the complainants have invested money in the project with sole intention of gaining profits out of the project, then the complainants are in the position of co-promoter and cannot be treated as "allottee". The authority therein opined as under"

*" It means that the complainant has the status of "Co-promoter" of the project, it is evident that the dispute between the complainant*

*and the respondent is of a civil nature between the promoter and co-promoter, and does not pertain to any contravention of the Real Estate (Regulation and Development) Act, 2016. The complaint is therefore, dismissed.*

Thus, in view of the aforesaid decision, the complainants herein could not and ought not have filed the present complaint being a co-promoter

14. That in the matter of *Brhimjeet & Ors. Vs. M/s Landmark Apartments Pvt. Ltd* (complaint no.141 of 2018), this hon'ble authority has taken the same view as observed by Maharashtra RERA in *Mahesh Pariani (supra)* stating that,

*"The complainant has made a complaint dated 15.05.2018 with regard to the refund of the assured return of Rs 55,000/- per month. As per clause 4 of the MOU dated 14.08.2010, the complainant is insisting that the RERA authority may get the assured return of Rs. 55,000/- per month released to him. A perusal of the Real Estate (Regulation & Development) Act, 2016 reveals that as per the MOU, the assured return is not a formal clause with regard to giving or taking of possession of unit for which the buyer has paid an amount of Rs. 55 lakhs to the builder which is not within the purview of RERA Act. Rather, it is a civil matter. Since RERA Act deals with the builder buyer relationship to the extent of timely delivery of possession to the buyer or deals with withdrawal from the project, as per the provisions of Section 18(1) of the Act. As such, the buyer is directed to pursue the matter with regard to getting assured return as per the MOU by filing case before an appropriate forum/adjudicating officer".*

Thus, the RERA Act, 2016 cannot deal with issues of assured return and hence the present complaint deserves to be dismissed at the very outset.

18. That further in the matter of *Bharam Singh & Ors. Vs. Venetian LDF Project LLP* (complaint no. 175 of 2018), the hon'ble Real Estate Regulatory Authority, Gurugram upheld its earlier decision of not entertaining any matter related to assured return. That the hon'ble authority in the aid order stated



*" that as already decided in complaint no. 141 of 2018 no case is made out by the complainant". That since the authority has taken a view of much earlier as stated above, the authority cannot go beyond the view taken already. In such types of assured return schemes, the authority has no jurisdiction, as such the complainant is at liberty to approach the appropriate forum to seek remedy."*

19. That further in the matter of *Jasjit Kaur Grewal Vs. M/s ML Ltd.* (complaint no. 58 of 2018), the hon'ble Real Estate Regulatory Authority, Gurugram has taken the same view of not entertaining any matter related to "collective investment scheme" without the approval of SEBI. That the hon'ble authority in the said order stated

*"Keeping in view the facts and circumstances of the case, even the basic issue whether it is a real estate project or collective investment scheme has been challenged in the SAT in appeal and the SEBI has already held that this being a collective investment scheme is without their approval. As the matter is already with the SEBI/SAT, accordingly there is no case left for the present before this authority and to continue further proceedings in the matter. Let the issue be decided by the SEBI/SAT. Once the SAT set aside the order of the SEBI then only allottee may come to us for proceedings under the RERA Act."*

20. That in view of the catena of judgements passed by this hon'ble authority and the intent and purpose of enactment RERA Act, 2016, the hon'ble authority is not the right forum for the relief sought by the complainant. Further there is no question of interest to be paid upon the alleged assured returns plan in view of the catena of judgements passed by the hon'ble Real Estate Regulatory Authority, Gurugram. That the complainant is attempting to seek an advantage of the slowdown in the real estate sector and it is apparent from the facts of the present case that the main purpose of the present complaint is to harass the respondent by engaging and igniting frivolous issues with ulterior motives to pressurize the respondent.

21. That the present complaint is an arm-twisting method employed by the complainant to fulfil the illegitimate, illegal and baseless claims so as to get benefit from the respondent. Thus, the present complaint is without any basis and no cause of action has arisen, till date, in favour of the complainant and against the respondent and hence the complaint deserves to be dismissed. It is humbly submitted that the complainant be treated as "Co-promoter" and not as an "Allottee", as the complainant is invested in the project just to earn profits from the commercial unit. That the sole motive of the complainants' is to get profits from the project by the way of assured returns schemes. Thus, the complainant shall be treated as co-promoter in the project and in no eventuality, the complainant be called or allowed to come within the definition of an "Allottee" before this hon'ble authority under the definitions and provisions of RERA Act, 2016 and thus, on this ground alone, the present complaint is not maintainable in the eyes of law before the hon'ble authority and is liable to be rejected.
22. That the bare reading of the agreement executed between the complainant and the respondent, clearly shows that the intention of the complainant is never been to take possession and only to gain assured returns. That as per clause 32.1 of the builder buyer agreement, the complainant/allottee has authorized the respondent/developer to negotiate and finalize leasing arrangement with suitable tenants.
23. It is most respectfully submitted that the complainant had wilfully agreed to the terms and conditions of the BBA and now at a belated stage is attempting to wriggle out of the obligation imposed by the

said mutually agreed agreement terms by the filing the instant complaint before this hon'ble authority.

24. That it is further submitted that the complainant has not mentioned anywhere in the complaint that they seek to take possession of the unit in question, the reliefs sought by the complainant is just for the non-payment of assured returns, compensation and litigation cost which shows the intent of the complainant was limited to earn profits and not to use the unit in question for any personal purpose for herself. Thus, the complainant cannot be held as "allottee" under definition given in RERA Act, 2016.
25. That it is brought to the knowledge of the hon'ble authority that the complainant is guilty of placing untrue facts and are attempting to hide the true colour of the intention of the complainant. That before signing the agreement the complainant was well aware of the terms and conditions as imposed upon the parties under the agreement and only after through reading, the said agreement got signed and executed. That the complainant is misrepresenting the true contents of the agreement to extract more money from the respondent. That the respondent has fulfilled all the obligations so far, as per he said agreement.
26. That, it is evident that the entire case of the complainant is nothing but a web of lies and the false and frivolous allegations made against the respondent is nothing but an afterthought hence the present complaint filed by the complainant deserves to be dismissed with heavy costs. It is pertinent to mention here that complainant's act is also vocative of the provisions of Banning of Unregulated Deposit Act, 2019 as they are falling within the

definition of "Deposit Takers", as per the section 2(6) of 'Banning of Unregulated Deposit Schemes Act 2019' and the said ordinance bans such deposits, thereby also bars such assured returns or returns on such investments in any form.

27. The present complaint deserves to be dismissed with heavy costs, since the complainant being well aware of the terms of the BBA dated 29.05.2010, maliciously and connivingly drafted the present complaint hiding the fact that there is no mentioning of commitment charges within the BBA dated 29.05.2010 and an addendum which cannot be said to be the BBA, mentions the terms of, now illegal, assured return scheme.
28. Copies of all the relevant documents have been filed and placed on record. Their authenticity is not in dispute. Hence, the complaint can be decided on the basis of these undisputed documents and submissions made by the parties.

**E. Jurisdiction of the authority**

28. The respondent have raised preliminary objection regarding jurisdiction of authority to entertain the present complaint. The authority observes that it has territorial as well as subject matter jurisdiction to adjudicate the present complaint for the reasons given below.

**E. I Territorial jurisdiction**

As per notification no. 1/92/2017-1TCP dated 14.12.2017 issued by Town and Country Planning Department, Haryana the jurisdiction of Haryana Real Estate Regulatory Authority, Gurugram shall be entire Gurugram district for all purposes. In the present case, the project in question is situated within the planning

area of Gurugram district. Therefore, this authority has complete territorial jurisdiction to deal with the present complaint.

### **E. II Subject-matter jurisdiction**

Section 11(4)(a) of the Act, 2016 provides that the promoter shall be responsible to the allottee as per agreement for sale. Section 11(4)(a) is reproduced as hereunder:

#### **Section 11(4)(a)**

*Be responsible for all obligations, responsibilities and functions under the provisions of this Act or the rules and regulations made thereunder or to the allottees as per the agreement for sale, or to the association of allottees, as the case may be, till the conveyance of all the apartments, plots or buildings, as the case may be, to the allottees, or the common areas to the association of allottees or the competent authority, as the case may be;*

*The provision of assured returns is part of the builder buyer's agreement, as per clause 15 of the BBA dated..... Accordingly, the promoter is responsible for all obligations/responsibilities and functions including payment of assured returns as provided in Builder Buyer's Agreement.*

#### **Section 34-Functions of the Authority:**

*34(f) of the Act provides to ensure compliance of the obligations cast upon the promoters, the allottees and the real estate agents under this Act and the rules and regulations made thereunder.*

So, in view of the provisions of the Act quoted above, the authority has complete jurisdiction to decide the complaint regarding non-compliance of obligations by the promoter leaving aside compensation which is to be decided by the adjudicating officer if pursued by the complainant at a later stage.

### **F. Findings on the relief sought by the complainant:**

#### **F.I. Assured returns**

29. While filing the claim petition besides delayed possession charges of the allotted unit as per builder buyer agreement dated

29.05.2010, the claimant has also sought assured returns on monthly basis as per addendum to the agreement dated 29.05.2010 at the rate of Rs 78/- per sq. ft. of super area per month till the construction of the said commercial unit is complete. It is pleaded by the claimant that the respondent has not complied with the terms and conditions of the agreement. Though for some time the amount of assured returns was paid but later on, the respondent refused to pay the same by taking a plea of the Banning of Unregulated Deposit Schemes Act, 2019 (herein after referred to as the Act of 2019). But that Act does not create a bar for payment of assured returns even after coming into operation and the payments made in this regard are protected as per section 2(4)(iii) of the above-mentioned Act. However, the plea of respondent is otherwise and who took a stand that though they paid the amount of assured return upto the year 2018 but did not pay assured return amount after coming into force of the Act of 2019 as the same was declared illegal.

30. The addendum to the agreement dated 29.05.2011 is a document which was executed between both the parties on 29.05.2011 and can be termed as agreement. The Act of 2016 defines "agreement for sale" means an agreement entered into between the promoter and the allottee [Section 2(c)]. An agreement for sale is defined as an arrangement entered between the promoter and allottee with freewill and consent of both the parties. An agreement defines the

rights and liabilities of both the parties i.e., promoter and the allottee and marks the start of new contractual relationship between them. This contractual relationship gives rise to future agreements and transactions between them. Therefore, different kinds of payment plans were in vogue and legal within the meaning of the agreement for sale. One of the integral parts of this agreement is the transaction of assured return inter-se parties. The "agreement for sale" after coming into force of this Act (i.e., Act of 2016) shall be in the prescribed form as per rules but this Act of 2016 does not rewrite the "agreement" entered between promoter and allottee prior to coming into force of the Act as held by the Hon'ble Bombay High Court in case *Neelkamal Realtors Suburban Private Limited and Anr. v/s Union of India & Ors.*, (Writ Petition No. 2737 of 2017) decided on 06.12.2017. Since the agreement defines the buyer-promoter relationship therefore, it can be said that the agreement for assured return between the promoter and allottee arises out of the same relationship. Therefore, it can be said that the real estate authority has complete jurisdiction to deal with assured return cases as the contractual relationship arise out of agreement for sale only and between the same parties as per the provisions of section 11(4)(a) of the Act of 2016 which provides that the promoter would be responsible for all the obligations under the Act as per the agreement for sale till the execution of

conveyance deed of the unit in favour of the allottees. Now, two issues arise for consideration as to:

- i. Whether authority is within the jurisdiction to vary its earlier stand regarding assured return due to changed facts and circumstances.
  - ii. Whether the authority is competent to allow assured returns to the allottees in pre-RERA cases, after the Act of 2016 came into operation,
  - iii. Whether the Act of 2019 bars payment of assured returns to the allottees in pre-RERA cases
31. While taking up the cases of *Bhimjeet & Anr. Vs. M/s Landmark Apartments Pvt. Ltd. (complaint no 141 of 2018)*, and *Sh. Bharam Singh & Anr. Vs. Venetain LDF Projects LLP*" (complaint no 175 of 2018) decided on 07.08.2018 and 27.11.2018 respectively, it was held by the authority that it has no jurisdiction to deal with cases of assured returns. Though in those cases, the issue of assured returns was involved to be paid by the builder to an allottee but at that time, neither the full facts were brought before the authority nor it was argued on behalf of the allottees that on the basis of contractual obligations, the builder is obligated to pay that amount. However, there is no bar to take a different view from the earlier one if new facts and law have been brought before an adjudicating authority or the court. There is a doctrine of "*prospective overruling*" and which provides that the law declared by the court applies to the cases arising in future only and its applicability to the cases which have attained finality is saved because the repeal would otherwise work hardship to those who



had trusted to its existence. A reference in this regard can be made to the case of *Sarwan Kumar & Anr Vs. Madan Lal Aggarwal* Appeal (civil) 1058 of 2003 decided on 06.02.2003 and wherein the hon'ble apex court observed as mentioned above. So, now a plea raised with regard to maintainability of the complaint in the face of earlier orders of the authority is not tenable. The authority can take different view from the earlier one on the basis of new facts and law and the pronouncements made by the apex court of the land. It is now well settled preposition of law that when payment of assured returns is part and parcel of builder buyer's agreement (maybe there is a clause in that document or by way of addendum, memorandum of understanding or terms and conditions of the allotment of a unit), then the builder is liable to pay that amount as agreed upon and can't take a plea that it is not liable to pay the amount of assured returns. Moreover, an agreement defines the builder-buyer relationship. So, it can be said that the agreement for assured returns between the promoter and allottee arises out of the same relationship and is marked by the original agreement for sale. Therefore, it can be said that the authority has complete jurisdiction with assured returns cases as the contractual relationship arise out of the agreement for sale only and between the parties. In the case in hand, the issue of assured returns is on the basis of contractual obligations arising between the parties. In cases of *Anil Mahindroo & Anr. v/s Earth Iconic Infrastructure Pvt. Ltd.* (Company Appeal (AT) (Insolvency) No. 74 of 2017) and *Nikhil Mehta and Sons (HUF) and Ors. vs. AMR Infrastructure Ltd.* (CA NO. 811 (PB)/2018 in (IB)-02(PB)/2017) decided on 02.08.2017 and 29.09.2018 respectively, it was held that the

allottees are investors and have chosen committed return plans. The builder in turn agreed to pay monthly committed return to the investors. Thus, the amount due to the allottee comes within the meaning of 'debt' defined in Section 3(11) of the I&B Code. Then in case of ***Pioneer Urban Land and Infrastructure Limited & Anr. v/s Union of India & Ors.*** (Writ Petition (Civil) No. 43 of 2019) decided on 09.08.2019, it was observed by the Hon'ble Apex Court of the land that "...allottees who had entered into "assured return/committed returns' agreements with these developers, whereby, upon payment of a substantial portion of the total sale consideration upfront at the time of execution of agreement, the developer undertook to pay a certain amount to allottees on a monthly basis from the date of execution of agreement till the date of handing over of possession to the allottees". It was further held that 'amounts raised by developers under assured return schemes had the "commercial effect of a borrowing' which became clear from the developer's annual returns in which the amount raised was shown as "commitment charges" under the head "financial costs". As a result, such allottees were held to be "financial creditors" within the meaning of section 5(7) of the Code." including its treatment in books of accounts of the promoter and for the purposes of income tax. Then, in the latest pronouncement on this aspect in case ***Jaypee Kensington Boulevard Apartments Welfare Association and Ors. vs. NBCC (India) Ltd. and Ors.*** (24.03.2021-SC): MANU/ SC/0206 /2021, the same view was followed as taken earlier in the case of ***Pioneer Urban Land Infrastructure Ld & Anr.*** with regard to the allottees of assured returns to be financial creditors within the meaning of section 5(7) of the Code. Then after coming into force

the Act of 2016 w.e.f 01.05.2017, the builder is obligated to register the project with the authority being an ongoing project as per proviso to section 3(1) of the Act of 2017 read with rule 2(o) of the Rules, 2017. The Act of 2016 has no provision for re-writing of contractual obligations between the parties as held by the Hon'ble Bombay High Court in case *Neelkamal Realtors Suburban Private Limited and Anr. v/s Union of India & Ors.*, (supra) as quoted earlier. So, the respondent/builder can't take a plea that there was no contractual obligation to pay the amount of assured returns to the allottee after the Act of 2016 came into force or that a new agreement is being executed with regard to that fact. When there is an obligation of the promoter against an allottee to pay the amount of assured returns, then he can't wriggle out from that situation by taking a plea of the enforcement of Act of 2016, BUDS Act 2019 or any other law.

32. It is pleaded on behalf of respondent/builder that after the Act of 2019 came into force, there is bar for payment of assured returns to an allottee. But again, the plea taken in this regard is devoid of merit. Section 2(4) of the above mentioned Act defines the word 'deposit' as *an amount of money received by way of an advance or loan or in any other form, by any deposit taker with a promise to return whether after a specified period or otherwise, either in cash or in kind or in the form of a specified service, with or without any benefit in the form of interest, bonus, profit or in any other form, but does not include*
- i. *an amount received in the course of, or for the purpose of, business and bearing a genuine connection to such business including—*
  - ii. *advance received in connection with consideration of an*

*immovable property under an agreement or arrangement subject to the condition that such advance is adjusted against such immovable property as specified in terms of the agreement or arrangement.*

33. A perusal of the above-mentioned definition of the term 'deposit' shows that it has been given the same meaning as assigned to it under the Companies Act, 2013 and the same provides under section 2(31) includes any receipt by way of deposit or loan or in any other form by a company but does not include such categories of amount as may be prescribed in consultation with the Reserve Bank of India. Similarly rule 2(c) of the Companies (Acceptance of Deposits) Rules, 2014 defines the meaning of deposit which includes any receipt of money by way of deposit or loan or in any other form by a company but does not include.
- i. as a advance, accounted for in any manner whatsoever, received in connection with consideration for an immovable property*
  - ii. as an advance received and as allowed by any sectoral regulator or in accordance with directions of Central or State Government;*
34. So, keeping in view the above-mentioned provisions of the Act of 2019 and the Companies Act 2013, it is to be seen as to whether an allottee is entitled to assured returns in a case where he has deposited substantial amount of sale consideration against the allotment of a unit with the builder at the time of booking or immediately thereafter and as agreed upon between them.
35. The Government of India enacted the Banning of Unregulated Deposit Schemes Act, 2019 to provide for a comprehensive mechanism to ban the unregulated deposit schemes, other than deposits taken in the ordinary course of business and to protect the

interest of depositors and for matters connected therewith or incidental thereto as defined in section 2 (4) of the BUDS Act 2019 mentioned above.

36. It is evident from the perusal of section 2(4)(I)(ii) of the above-mentioned Act that the advances received in connection with consideration of an immovable property under an agreement or arrangement subject to the condition that such advances are adjusted against such immovable property as specified in terms of the agreement or arrangement do not fall within the term of deposit, which have been banned by the Act of 2019.
37. Moreover, the developer is also bound by promissory estoppel. As per this doctrine, the view is that if any person has made a promise and the promisee has acted on such promise and altered his position, then the person/promisor is bound to comply with his or her promise. When the builders failed to honour their commitments, a number of cases were filed by the creditors at different forums such as *Nikhil Mehta, Pioneer Urban Land and Infrastructure* which ultimately led the central government to enact the Banning of Unregulated Deposit Scheme Act, 2019 on 31.07.2019 in pursuant to the Banning of Unregulated Deposit Scheme Ordinance, 2018. However, the moot question to be decided is as to whether the schemes floated earlier by the builders and promising as assured returns on the basis of allotment of units are covered by the abovementioned Act or not. A similar issue for consideration arose before Hon'ble RERA Panchkula in case *Baldev Gautam VS Rise Projects Private Limited (RERA-PKL-2068-2019)* where in it was held on 11.03.2020 that a builder is liable to pay monthly assured returns to the complainant till possession of

respective apartments stands handed over and there is no illegality in this regard.

38. The definition of term 'deposit' as given in the BUDS Act 2019, has the same meaning as assigned to it under the Companies Act 2013, as per section 2(4)(iv)(i) i.e, explanation to sub-clause (iv). In pursuant to powers conferred by clause 31 of section 2, section 73 and 76 read with sub-section 1 and 2 of section 469 of the Companies Act 2013, the Rules with regard to acceptance of deposits by the companies were framed in the year 2014 and the same came into force on 01.04.2014. The definition of deposit has been given under section 2 (c) of the above-mentioned Rules and as per clause xii (b), as advance, accounted for in any manner whatsoever received in connection with consideration for an immovable property under an agreement or arrangement, provided such advance is adjusted against such property in accordance with the terms of agreement or arrangement shall not be a deposit. Though there is proviso to this provision as well as to the amounts received under heading 'a' and 'd' and the amount becoming refundable with or without interest due to the reasons that the company accepting the money does not have necessary permission or approval whenever required to deal in the goods or properties or services for which the money is taken, then the amount received shall be deemed to be a deposit under these rules however, the same are not applicable in the case in hand. Though it is contended that there is no necessary permission or approval to take the sale consideration as advance and would be considered as deposit as per sub-clause 2(xv)(b) but the plea advanced in this regard is devoid of merit. First of all, there is exclusion clause to

section 2 (xiv)(b) which provides that unless specifically excluded under this clause. Earlier, the deposits received by the companies or the builders as advance were considered as deposits but w.e.f. 29.06.2016, it was provided that the money received as such would not be deposit unless specifically excluded under this clause. A reference in this regard may be given to clause 2 of the First schedule of Regulated Deposit Schemes framed under section 2 (xv) of the Act of 2019 which provides as under:-

The following shall also be treated as Regulated Deposit Schemes under this Act namely: -

- (a) deposits accepted under any scheme, or an arrangement registered with any regulatory body in India constituted or established under a statute; and
- (b) any other scheme as may be notified by the Central Government under this Act.

39. The money was taken by the builder as deposit in advance against allotment of immovable property and its possession was to be offered within a certain period. However, in view of taking sale consideration by way of advance, the builder promised certain amount by way of assured returns for a certain period. So, on his failure to fulfil that commitment, the allottee has a right to approach the authority for redressal of his grievances by way of filing a complaint.

40. It is not disputed that the respondent is a real estate developer, and it had obtained registration under the Act of 2016 for the project in question. The authority under this Act has been regulating the advances received under the project and its various other aspects. So, the amount paid by the complainant to the builder is a regulated deposit accepted by the later from the former against the

immovable property to be transferred to the allottee later on. If the project in which the advance has been received by the developer from an allottee is an ongoing project as per section 3(1) of the Act of 2016 then, the same would fall within the jurisdiction of the authority for giving the desired relief to the complainant besides initiating penal proceedings.

**G. Directions of the authority:** (Rectified vide order dated 04.02.2022)

41. Hence, the authority, hereby passes this order and issues the following directions under section 37 of the Act to ensure compliance of obligations cast upon the promoter as per the function entrusted to the authority under section 34(f):

- i. The respondent is directed to pay the amount of assured return at the agreed rate i.e. Rs.78/- per sq. ft. to the complainant from the date the payment of assured return has not been paid i.e. August 2018 till the offer of possession. After completion of the construction of the building, the respondent/builder would be liable to pay monthly assured returns @65/- per sq. ft. of the super area up to 36 months or till the unit is put on lease whichever is earlier.
- ii. The respondent is directed to pay the outstanding accrued assured return amount till date at the agreed rate within 90 days from the date of this order after adjustment of outstanding dues, if any, from the complainant and failing which that amount would be payable with interest @ 7.30% p.a. till the date of actual realization.
- iii. The respondent shall not charge anything from the complainant which is not part of the agreement of sale.




**Rectified vide order dated 04.02.2022**



Complaint No. 4373 of 2020

42. It is clarified that the period of appeal and period of payments of decretal amount shall be counted from the date this amended/rectified order is uploaded on the website of the Authority.
43. Complaint stands disposed of.
44. File be consigned to registry.

  
Vijay Kumar Goyal  
Member

  
Dr. KK Khandelwal  
Chairman

Haryana Real Estate Regulatory Authority, Gurugram

Dated: 10.11.2021

Rectified vide order dated 04.02.2022

Corrected order uploaded on 16.03.2022.

**HARERA  
GURUGRAM**

**BEFORE THE HARYANA REAL ESTATE REGULATORY  
AUTHORITY, GURUGRAM**

Complaint no. : 4373 of 2020  
Date of filing complaint: 30.10.2021  
First date of hearing : 22.12.2020  
Date of decision : 10.11.2021

1.	Om Prakash Nagpal R/o: Unit no. 101, tower no 8, Emmar, The Palm Terrace Select, Golf course Extn. Road, Sector 66, Gurgaon- 122018	Complainant
Versus		
	M/s Vatika Limited R/o Town Square, block A, Sector-82A, Near 42Km toll plaza, NH-8, Gurgaon-122004.	Respondent

<b>CORAM:</b>		
Dr. K.K. Khandelwal		Chairman
Shri Vijay Kumar Goyal		Member
<b>APPEARANCE:</b>		
Sh. Lavish Bhola (Advocate)		Complainant
Ms. Ankur Berry (Advocate)		Respondent

**ORDER**

1. The present complaint has been filed by the complainants/allottees under section 31 of the Real Estate (Regulation and Development) Act, 2016 (in short, the Act) read with rule 28 of the Haryana Real Estate (Regulation and Development) Rules, 2017 (in short, the Rules) for violation of section 11(4)(a) of the Act wherein it is inter-alia prescribed that the promoter shall be responsible for all obligations, responsibilities and functions under the provision of the Act or the rules and regulations made there under or to the allottee as per the agreement for sale executed inter se.

**A. Unit and project related details**

2. The particulars of unit details, sale consideration, the amount paid by the complainants, date of proposed handing over the possession, delay period, if any, have been detailed in the following tabular form:

S. No	Heads	Information
1.	Name and location of the project	India Next City Centre
2.	Nature of the project	Commercial colony
3.	Area of the project	10.48 acres
4.	DTCP license	258 of 2007
	License validity/ renewal period	18.11.2019
5.	RERA registered/not registered	<b>Not registered</b>
6.	Unit no.	1512, 15 <sup>th</sup> floor, tower A (Page no-28 of complaint),
7.	Unit measuring	500 sq. ft.
8.	New unit allotted	419, 4 <sup>th</sup> floor, block E (page 46 of complaint)
9.	Date of execution of apartment buyer's agreement	29.05.2010 (page 25 of complaint)

10.	Total consideration	Rs. 32,10,000/- as per clause 1 of BBA (page 28 of complaint)
11.	Total amount paid by the complainants	Rs. 32,10,000/- as per clause 2 of BBA (page 28 of complaint)
12.	Due date of delivery of possession	29.05.2013 as per clause 2 of the builder buyer agreement (page 28 of complaint)
13.	Provision regarding assured return	<p><b>Addendum to the agreement</b>                      This addendum forms an integral part of builder buyer agreement dated 29.05.2010.</p> <p>a. Till offer of possession: 78/- per sq.ft.                      b. After completion of the building: 65/- per sq.ft.</p> <p>You would be paid an assured return w.e.f. 29.05.2010 on a monthly basis before the 15<sup>th</sup> of each calendar month.</p>
14.	Offer of possession	Not offered
15.	Occupation certificate	Not obtained
16.	Delay in handing over possession till date of decision i.e., 10.11.2021	08 years 5 months 12 days

**B. Facts of the complaint**

3. The complainants have submitted that in the month of April-May, 2010, respondent and his real estate agent made claims and project the posy picture of project and induced the complainant to invest in the respondent's upcoming project. falling into the false and frivolous inducements made by the respondent, the complainant purchased the said unit and was given an allotment letter dated 29.05.2010. The said letter acknowledges that vide application dated 29.05.2010, the complainant was allotted unit no 1512, 15<sup>th</sup> floor, tower no. A in the project known as Vatika Trade Centre situated at sector 83, Gurugram. The said unit is a commercial space

admeasuring 500 sq.ft. super area, which was agreed to be bought for a sale consideration of Rs. 32,10,000/- by the complainant. On 29.05.2010 provisional allotment of unit no. 1512, 15<sup>th</sup> floor, tower no. A admeasuring 500 sq.ft. in "India Next City Centre Vatika Trade Centre", Sector 83, Gurugram was issued by the respondent. The respondent had assured the complainant that the respondent will soon construct the said unit and shall handover the possession of the same with the period of 3 years from the date of signing of the agreement dated 29.05.2010.

4. As per agreement the possession of apartment had to deliver maximum in 36 months from the date of agreement. It was agreed between the parties that in case of delay in construction of the unit, the company respondent would continue to pay to the allottee the within mentioned assured return until is offered by the developer for possession. As per the addendum to the agreement, it was agreed between the parties that in case of delay in construction of the unit, respondent would continue to pay to the allottee the within mentioned assured return until the unit is offered by the developer for possession.
5. As per addendum to the agreement, it was agreed between the parties that the unit is sold to the complainant with an assured monthly return of Rs 65/- per sq.ft. However, during the course of construction till such time the building in which the unit is situated is ready for possession, the complainant will be paid an additional return of Rs 13/- per sq.ft. the respondent vide communication date 31.07.2013 mentioned that the rights, interest, lien, charge of the complainant has been shifted from unit no 1512, 15<sup>th</sup> floor,

tower A to unit no 419 on 4<sup>th</sup> floor, block E in India Next City Center, Vatika Trade Centre, Sector-83, Gurgaon.

6. The respondent has failed to handover the physical possession of the said unit to the complainant till date. It is also pertinent to mention here that the respondent has failed to pay the complainant the assured monthly return of Rs 78/- per. Sq.ft. from the month of April 2018 till date and complied with the terms and conditions of the agreement. The respondent vide communication dated 26.03.2018 from the date respondent which states that the construction for block E, INXT City Centre, Gurgaon has been completed and the building got operational in the last week of February 2018 and now the commitment charges shall be revised to Rs 65/- sq.ft. per month from 01.03.2018
7. The respondent reduced the rate of monthly assured return from Rs. 78/- per sq.ft. to Rs 65/- per sq.ft. which was received by the complainant on 15.04.2018 till 15.09.2018. The respondent has not paid the monthly assured return to the complainant from September 2018 and has failed to comply with the terms and conditions of the agreement. A legal notice demanding physical possession of the said unit and the monthly assured return was sent to the respondent but till date the respondent has neither responded to the legal notice nor has handed over to the complainant and also paid the assured return to the complainant.
8. That the cause of action for the present complaint arose on 29.05.2013 when the respondent has failed to comply with the terms and conditions of the agreement and failed to handover the physical possession of the said unit to the complainant. The cause

action again arose on various occasion, including on : 26.03.2018, when the respondent sent a correspondence to the complainant stating the completion of the said unit but failed to handover the physical possession of the said unit to the complainant. The cause of action again arose in September 2018 when the respondent stopped paying the monthly assured return to the complainant. The cause of action is alive and continuing and will continue to subsist till such time as this hon'ble authority passes the necessary orders.

9. The complainant has requested the respondent several times by making telephonic calls and also personally visiting the office of the respondent to deliver possession of the said unit in question along with interest on the amount deposited by the complainant and also to pay the monthly assured return but the respondent has flatly refused to do so. Thus, the respondent in a pre-planned manner defrauded the complainants with his hard earned huge amount and wrongful gain to itself and caused wrongful loss to the complainant.

**C. Relief sought by the complainants:**

10. The complainants have sought following relief(s):
- Direct the respondent to pay the monthly assured return @Rs. 78/- along with interest @18% from September 2018- till date.

**D. Reply by the respondent**

11. The present complaint is not maintainable or tenable in the eyes of law. The complainants have misdirected themselves in filing the above captioned complaint before the hon'ble authority as the reliefs being claimed by the complainants cannot be said to fall within the realm of jurisdiction of this authority. It is humbly

submitted that upon the enactment of the "Banning of unregulated Deposit Schemes Act, 2019, the assured return and any committed returns on the investment schemes have been banned under section 3 which states:

**3. On and from the date of commencement of this Act,--**

- a. *The unregulated deposit schemes shall be banned; and*
- b. *No deposit taker shall, directly or indirectly, promote, operate, issue any advertisement soliciting participation or enrolment in or accept deposits in pursuance of an unregulated deposit schemes.*

12. The complainants have not come before the hon'ble authority with clean hands. That the complaint has been filed by them just to harass the respondent and to gain the unjust enrichment. It is pertinent to mention here that for the fair adjudication of grievance as alleged by the complainants requires detailed deliberation by leading the evidence and cross-examination, thus only the civil court has jurisdiction to deal with the cases required detailed evidence for proper and fair adjudication. It is pertinent to mention that the present complaint is not maintainable before the hon'ble authority as it is apparent from the prayers sought in the complaint. That further it is crystal clear from reading the complaint that the complainants are not an "Allottees", but purely is an "Investor", who is only seeking assured return from the respondent, by way of present petition, which is not maintainable under the provisions of the Real Estate(Regulation and Development) Act, 2016.
13. That in view of the judgement and order dated 16.10.2017 passed by the Maharashtra RERA Authority in the complaint titled *Mahes Pariani V/s Monarch Solitaire* order. Complaint no:



CC00600000000078 of 2019 wherein it has been observed that in case where the complainants have invested money in the project with sole intention of gaining profits out of the project, then the complainants are in the position of co-promoter and cannot be treated as "allottee". The authority therein opined as under"

*"It means that the complainant has the status of "Co-promoter" of the project, it is evident that the dispute between the complainant and the respondent is of a civil nature between the promoter and co-promoter, and does not pertain to any contravention of the Real State( Regulation and Development) Act, 2016. The complaint is therefore, dismissed.*

Thus, in view of the aforesaid decision, the complainants herein could not and ought not have filed the present complaint being a co-promoter

14. That in the matter of *Brhimjeet & Ors. Vs. M/s Landmark Apartments Pvt. Ltd* (complaint no.141 of 2018), this hon'ble authority has taken the same view as observed by Maharashtra RERA in Mahesh Pariani (supra) stating that,

*"The complainant has made a complaint dated 15.05.2018 with regard to the refund of the assured return of Rs 55,000/- per month. As per clause 4 of the MOU dated 14.08.2010, the complainant is insisting that the RERA authority may get the assured return of Rs. 55,000/- per month released to him. A perusal of the Real Estate (Regulation & Development) Act, 2016 reveals that as per the MOU, the assured return is not a formal clause with regard to giving or taking of possession of unit for which the buyer has paid an amount of Rs. 55 lakhs to the builder which is not within the purview of RERA Act. Rather, it is a civil matter. Since RERA Act deals with the builder buyer relationship to the extent of timely delivery of possession to the buyer or deals with withdrawal from the project, as per the provisions of Section 18(1) of the Act. As such, the buyer is directed to pursue the matter with regard to getting assured return as per the MOU by filing case before an appropriate forum/adjudicating officer".*

Thus, the RERA Act, 2016 cannot deal with issues of assured return and hence the present complaint deserves to be dismissed at the very outset.

18. That further in the matter of *Bharam Singh & Ors. Vs. Venetian LDF Project LLP (complaint no. 175 of 2018)*, the hon'ble Real Estate Regulatory Authority, Gurugram upheld its earlier decision of not entertaining any matter related to assured return. That the hon'ble authority in the aid order stated

*"that as already decided in complaint no. 141 of 2018 no case is made out by the complainant". That since the authority has taken a view of much earlier as stated above, the authority cannot go beyond the view taken already. In such types of assured return schemes, the authority has no jurisdiction, as such the complainant is at liberty to approach the appropriate forum to seek remedy."*

19. That further in the matter of *Jasjit Kaur Grewal Vs. M/s ML Ltd. (complaint no. 58 of 2018)*, the hon'ble Real Estate Regulatory Authority, Gurugram has taken the same view of not entertaining any matter related to "collective investment scheme" without the approval of SEBI. That the hon'ble authority in the said order stated

*"Keeping in view the facts and circumstances of the case, even the basic issue whether it is a real estate project or collective investment scheme has been challenged in the SAT in appeal and the SEBI has already held that this being a collective investment scheme is without their approval. As the matter is already with the SEBI/SAT, accordingly there is no case left for the present before this authority and to continue further proceedings in the matter. Let the issue be decided by the SEBI/SAT. Once the SAT set aside the order of the SEBI then only allottee may come to us for proceedings under the RERA Act."*

20. That in view of the catena of judgements passed by this hon'ble authority and the intent and purpose of enactment RERA Act, 2016, the hon'ble authority is not the right forum for the relief sought by

the complainants. Further there is no question of interest to be paid upon the alleged assured returns plan in view of the catena of judgements passed by the hon'ble Real Estate Regulatory Authority, Gurugram. That the complainants are attempting to seek an advantage of the slowdown in the real estate sector and it is apparent from the facts of the present case that the main purpose of the present complaint is to harass the respondent by engaging and igniting frivolous issues with ulterior motives to pressurize the respondent.

21. That the present complaint is an arm-twisting method employed by the complainants to fulfil the illegitimate, illegal and baseless claims so as to get benefit from the respondent. Thus, the present complaint is without any basis and no cause of action has arisen, till date, in favour of the complainants and against the respondent and hence the complaint deserves to be dismissed. It is humbly submitted that the complainants be treated as "Co-promoter" and not as an "Allottee", as the complainants have invested in the project just to earn profits from the commercial unit. That the sole motive of the complainants' is to get profits from the project by the way of assured returns schemes. Thus, the complainants shall be treated as co-promoter in the project and in no eventuality, the complainants be called or allowed to come within the definition of an "Allottee" before this hon'ble authority under the definitions and provisions of RERA Act, 2016 and thus, on this ground alone, the present complaint is not maintainable in the eyes of law before the hon'ble authority and is liable to be rejected.

22. That the bare reading of the agreement executed between the complainants and the respondent, clearly shows that the intention of the complainants have never been to take possession and only to gain assured returns. That as per clause 32.1 of the builder buyer agreement, the complainants/allottees have authorized the respondent/developer to negotiate and finalize leasing arrangement with suitable tenants.
23. It is most respectfully submitted that the complainants had wilfully agreed to the terms and conditions of the BBA and now at a belated stage is attempting to wriggle out of the obligation imposed by the said mutually agreed agreement terms by the filing the instant complaint before this hon'ble authority.
24. That it is further submitted that the complainants have not mentioned anywhere in the complaint that they seek to take possession of the unit in question, the reliefs sought by the complainants are just for the non-payment of assured returns, compensation and litigation cost which shows the intent of the complainants were limited to earn profits and not to use the unit in question for any personal purpose for herself. Thus, the complainants cannot be held as "allottee" under definition given in RERA Act, 2016.
25. That it is brought to the knowledge of the hon'ble authority that the complainants are guilty of placing untrue facts and are attempting to hide the true colour of the intention of the complainants. That before signing the agreement the complainants was well aware of the terms and conditions as imposed upon the parties under the agreement and only after through reading, the said agreement got

signed and executed. That the complainants is misrepresenting the true contents of the agreement to extract more money from the respondent. That the respondent has fulfilled all the obligations so far, as per he said agreement.

26. That, it is evident that the entire case of the complainants is nothing but a web of lies and the false and frivolous allegations made against the respondent is nothing but an afterthought hence the present complaint filed by the complainants deserves to be dismissed with heavy costs. It is pertinent to mention here that complainant's act is also vocative of the provisions of Banning of Unregulated Deposit Act, 2019 as they are falling within the definition of "Deposit Takers", as per the section 2(6) of 'Banning of Unregulated Deposit Schemes Act 2019' and the said ordinance bans such deposits, thereby also bars such assured returns or returns on such investments in any form.
27. The present complaint deserves to be dismissed with heavy costs, since the complainant being well aware of the terms of the BBA dated 29.05.2010, maliciously and connivingly drafted the present complaint hiding the fact that there is no mentioning of commitment charges within the BBA dated 29.05.2010 and an addendum which cannot be said to be the BBA, mentions the terms of, now illegal, assured return scheme.
28. Copies of all the relevant documents have been filed and placed on record. Their authenticity is not in dispute. Hence, the complaint can be decided on the basis of these undisputed documents and submissions made by the parties.

**E. Jurisdiction of the authority**

28. The respondent have raised preliminary objection regarding jurisdiction of authority to entertain the present complaint. The authority observes that it has territorial as well as subject matter jurisdiction to adjudicate the present complaint for the reasons given below.

**E. I Territorial jurisdiction**

As per notification no. 1/92/2017-1TCP dated 14.12.2017 issued by Town and Country Planning Department, Haryana the jurisdiction of Haryana Real Estate Regulatory Authority, Gurugram shall be entire Gurugram district for all purposes. In the present case, the project in question is situated within the planning area of Gurugram district. Therefore, this authority has complete territorial jurisdiction to deal with the present complaint.

**E. II Subject-matter jurisdiction**

Section 11(4)(a) of the Act, 2016 provides that the promoter shall be responsible to the allottee as per agreement for sale. Section 11(4)(a) is reproduced as hereunder:

**Section 11(4)(a)**

*Be responsible for all obligations, responsibilities and functions under the provisions of this Act or the rules and regulations made thereunder or to the allottees as per the agreement for sale, or to the association of allottees, as the case may be, till the conveyance of all the apartments, plots or buildings, as the case may be, to the allottees, or the common areas to the association of allottees or the competent authority, as the case may be;*

*The provision of assured returns is part of the builder buyer's agreement, as per clause 15 of the BBA dated..... Accordingly, the promoter is responsible for all obligations/responsibilities and functions including payment of assured returns as provided in Builder Buyer's Agreement.*

**Section 34-Functions of the Authority:**

*34(f) of the Act provides to ensure compliance of the obligations cast upon the promoters, the allottees and the real estate agents under this Act and the rules and regulations made thereunder.*

So, in view of the provisions of the Act quoted above, the authority has complete jurisdiction to decide the complaint regarding non-compliance of obligations by the promoter leaving aside compensation which is to be decided by the adjudicating officer if pursued by the complainants at a later stage.

**F. Findings on the relief sought by the complainants:**

**F.I. Assured returns**

29. While filing the claim petition besides delayed possession charges of the allotted unit as per builder buyer agreement dated 29.05.2010, the claimant has also sought assured returns on monthly basis as per addendum to the agreement dated 29.05.2010 at the rate of Rs 78/- per sq. ft. of super area per month till the construction of the said commercial unit is complete. It is pleaded by the claimant that the respondents have not complied with the terms and conditions of the agreement. Though for some time the amount of assured returns was paid but later on, the respondents refused to pay the same by taking a plea of the Banning of Unregulated Deposit Schemes Act, 2019 (herein after referred to as the Act of 2019). But that Act does not create a bar for payment of assured returns even after coming into operation and the payments made in this regard are protected as per section 2(4)(iii) of the above-mentioned Act. However, the plea of respondents is otherwise and who took a stand that though they paid the amount

of assured return upto the year 2018 but did not pay assured return amount after coming into force of the Act of 2019 as the same was declared illegal.

30. The addendum to the agreement dated 29.05.2011 is a document which was executed between both the parties on 29.05.2011 and can be termed as agreement. The Act of 2016 defines "agreement for sale" means an agreement entered into between the promoter and the allottee [Section 2(c)]. An agreement for sale is defined as an arrangement entered between the promoter and allottee with freewill and consent of both the parties. An agreement defines the rights and liabilities of both the parties i.e., promoter and the allottee and marks the start of new contractual relationship between them. This contractual relationship gives rise to future agreements and transactions between them. Therefore, different kinds of payment plans were in vogue and legal within the meaning of the agreement for sale. One of the integral parts of this agreement is the transaction of assured return inter-se parties. The "agreement for sale" after coming into force of this Act (i.e., Act of 2016) shall be in the prescribed form as per rules but this Act of 2016 does not rewrite the "agreement" entered between promoter and allottee prior to coming into force of the Act as held by the Hon'ble Bombay High Court in case *Neelkamal Realtors Suburban Private Limited and Anr. v/s Union of India & Ors.*, (Writ Petition No. 2737 of 2017) decided on 06.12.2017. Since the agreement



defines the buyer-promoter relationship therefore, it can be said that the agreement for assured return between the promoter and allottee arises out of the same relationship. Therefore, it can be said that the real estate authority has complete jurisdiction to deal with assured return cases as the contractual relationship arise out of agreement for sale only and between the same parties as per the provisions of section 11(4)(a) of the Act of 2016 which provides that the promoter would be responsible for all the obligations under the Act as per the agreement for sale till the execution of conveyance deed of the unit in favour of the allottees. Now, two issues arise for consideration as to:

- i. Whether authority is within the jurisdiction to vary its earlier stand regarding assured return due to changed facts and circumstances.
- ii. Whether the authority is competent to allow assured returns to the allottees in pre-RERA cases, after the Act of 2016 came into operation,
- iii. Whether the Act of 2019 bars payment of assured returns to the allottees in pre-RERA cases

31. While taking up the cases of *Bhimjeet & Anr. Vs. M/s Landmark Apartments Pvt. Ltd. (complaint no 141 of 2018)*, and *Sh. Bharam Singh & Anr. Vs. Venetain LDF Projects LLP*" (complaint no 175 of 2018) decided on 07.08.2018 and 27.11.2018 respectively, it was held by the authority that it has no jurisdiction to deal with cases of assured returns. Though in those cases, the issue of assured returns was involved to be paid by the builder to

an allottee but at that time, neither the full facts were brought before the authority nor it was argued on behalf of the allottees that on the basis of contractual obligations, the builder is obligated to pay that amount. However, there is no bar to take a different view from the earlier one if new facts and law have been brought before an adjudicating authority or the court. There is a doctrine of "*prospective overruling*" and which provides that the law declared by the court applies to the cases arising in future only and its applicability to the cases which have attained finality is saved because the repeal would otherwise work hardship to those who had trusted to its existence. A reference in this regard can be made to the case of *Sarwan Kumar & Anr Vs. Madan Lal Aggarwal* Appeal (civil) 1058 of 2003 decided on 06.02.2003 and wherein the hon'ble apex court observed as mentioned above. So, now a plea raised with regard to maintainability of the complaint in the face of earlier orders of the authority is not tenable. The authority can take different view from the earlier one on the basis of new facts and law and the pronouncements made by the apex court of the land. It is now well settled proposition of law that when payment of assured returns is part and parcel of builder buyer's agreement (maybe there is a clause in that document or by way of addendum, memorandum of understanding or terms and conditions of the allotment of a unit), then the builder is liable to pay that amount as agreed upon and can't take a plea that it is not liable to pay the amount of assured returns. Moreover, an agreement defines the builder-buyer relationship. So, it can be said that the agreement for assured returns between the promoter and allottee arises out of the same relationship and is marked by the original agreement for sale.

Therefore, it can be said that the authority has complete jurisdiction with assured returns cases as the contractual relationship arise out of the agreement for sale only and between the parties. In the case in hand, the issue of assured returns is on the basis of contractual obligations arising between the parties. In cases of *Anil Mahindroo & Anr. v/s Earth Iconic Infrastructure Pvt. Ltd.* (Company Appeal (AT) (Insolvency) No. 74 of 2017) and *Nikhil Mehta and Sons (HUF) and Ors. vs. AMR Infrastructure Ltd.* (CA NO. 811 (PB)/2018 in (IB)-02(PB)/2017) decided on 02.08.2017 and 29.09.2018 respectively, it was held that the allottees are investors and have chosen committed return plans. The builder in turn agreed to pay monthly committed return to the investors. Thus, the amount due to the allottee comes within the meaning of 'debt' defined in Section 3(11) of the I&B Code. Then in case of *Pioneer Urban Land and Infrastructure Limited & Anr. v/s Union of India & Ors.* (Writ Petition (Civil) No. 43 of 2019) decided on 09.08.2019, it was observed by the Hon'ble Apex Court of the land that "...allottees who had entered into "assured return/committed returns' agreements with these developers, whereby, upon payment of a substantial portion of the total sale consideration upfront at the time of execution of agreement, the developer undertook to pay a certain amount to allottees on a monthly basis from the date of execution of agreement till the date of handing over of possession to the allottees". It was further held that 'amounts raised by developers under assured return schemes had the "commercial effect of a borrowing' which became clear from the developer's annual returns in which the amount raised was shown as "commitment charges" under the head "financial costs". As a

result, such allottees were held to be "financial creditors" within the meaning of section 5(7) of the Code." including its treatment in books of accounts of the promoter and for the purposes of income tax. Then, in the latest pronouncement on this aspect in case **Jaypee Kensington Boulevard Apartments Welfare Association and Ors. vs. NBCC (India) Ltd. and Ors.** (24.03.2021-SC): MANU/ SC/0206 /2021, the same view was followed as taken earlier in the case of **Pioneer Urban Land Infrastructure Ld & Anr.** with regard to the allottees of assured returns to be financial creditors within the meaning of section 5(7) of the Code. Then after coming into force the Act of 2016 w.e.f 01.05.2017, the builder is obligated to register the project with the authority being an ongoing project as per proviso to section 3(1) of the Act of 2017 read with rule 2(o) of the Rules, 2017. The Act of 2016 has no provision for re-writing of contractual obligations between the parties as held by the Hon'ble Bombay High Court in case **Neelkamal Realtors Suburban Private Limited and Anr. v/s Union of India & Ors.**, (supra) as quoted earlier. So, the respondent/builder can't take a plea that there was no contractual obligation to pay the amount of assured returns to the allottee after the Act of 2016 came into force or that a new agreement is being executed with regard to that fact. When there is an obligation of the promoter against an allottee to pay the amount of assured returns, then he can't wriggle out from that situation by taking a plea of the enforcement of Act of 2016, BUDS Act 2019 or any other law.

32. It is pleaded on behalf of respondent/builder that after the Act of 2019 came into force, there is bar for payment of assured returns to an allottee. But again, the plea taken in this regard is devoid of

merit. Section 2(4) of the above mentioned Act defines the word 'deposit' as *an amount of money received by way of an advance or loan or in any other form, by any deposit taker with a promise to return whether after a specified period or otherwise, either in cash or in kind or in the form of a specified service, with or without any benefit in the form of interest, bonus, profit or in any other form, but does not include*

- i. an amount received in the course of, or for the purpose of, business and bearing a genuine connection to such business including—*
- ii. advance received in connection with consideration of an immovable property under an agreement or arrangement subject to the condition that such advance is adjusted against such immovable property as specified in terms of the agreement or arrangement.*

33. A perusal of the above-mentioned definition of the term 'deposit' shows that it has been given the same meaning as assigned to it under the Companies Act, 2013 and the same provides under section 2(31) includes any receipt by way of deposit or loan or in any other form by a company but does not include such categories of amount as may be prescribed in consultation with the Reserve Bank of India. Similarly rule 2(c) of the Companies (Acceptance of Deposits) Rules, 2014 defines the meaning of deposit which includes any receipt of money by way of deposit or loan or in any other form by a company but does not include.

- i. as a advance, accounted for in any manner whatsoever, received in connection with consideration for an immovable property*
- ii. as an advance received and as allowed by any sectoral regulator or in accordance with directions of Central or State Government;*

34. So, keeping in view the above-mentioned provisions of the Act of 2019 and the Companies Act 2013, it is to be seen as to whether an allottee is entitled to assured returns in a case where he has deposited substantial amount of sale consideration against the allotment of a unit with the builder at the time of booking or immediately thereafter and as agreed upon between them.
35. The Government of India enacted the Banning of Unregulated Deposit Schemes Act, 2019 to provide for a comprehensive mechanism to ban the unregulated deposit schemes, other than deposits taken in the ordinary course of business and to protect the interest of depositors and for matters connected therewith or incidental thereto as defined in section 2 (4) of the BUDS Act 2019 mentioned above.
36. It is evident from the perusal of section 2(4)(l)(ii) of the above-mentioned Act that the advances received in connection with consideration of an immovable property under an agreement or arrangement subject to the condition that such advances are adjusted against such immovable property as specified in terms of the agreement or arrangement do not fall within the term of deposit, which have been banned by the Act of 2019.
37. Moreover, the developer is also bound by promissory estoppel. As per this doctrine, the view is that if any person has made a promise and the promisee has acted on such promise and altered his position, then the person/promisor is bound to comply with his or her promise. When the builders failed to honour their commitments, a number of cases were filed by the creditors at different forums such as *Nikhil Mehta, Pioneer Urban Land and*

*Infrastructure* which ultimately led the central government to enact the Banning of Unregulated Deposit Scheme Act, 2019 on 31.07.2019 in pursuant to the Banning of Unregulated Deposit Scheme Ordinance, 2018. However, the moot question to be decided is as to whether the schemes floated earlier by the builders and promising as assured returns on the basis of allotment of units are covered by the abovementioned Act or not. A similar issue for consideration arose before Hon'ble RERA Panchkula in case **Baldev Gautam VS Rise Projects Private Limited (RERA-PKL-2068-2019)** where in it was held on 11.03.2020 that a builder is liable to pay monthly assured returns to the complainants till possession of respective apartments stands handed over and there is no illegality in this regard.

38. The definition of term 'deposit' as given in the BUDS Act 2019, has the same meaning as assigned to it under the Companies Act 2013, as per section 2(4)(iv)(i) i.e, explanation to sub-clause (iv). In pursuant to powers conferred by clause 31 of section 2, section 73 and 76 read with sub-section 1 and 2 of section 469 of the Companies Act 2013, the Rules with regard to acceptance of deposits by the companies were framed in the year 2014 and the same came into force on 01.04.2014. The definition of deposit has been given under section 2 (c) of the above-mentioned Rules and as per clause xii (b), as advance, accounted for in any manner whatsoever received in connection with consideration for an immovable property under an agreement or arrangement, provided such advance is adjusted against such property in accordance with the terms of agreement or arrangement shall not be a deposit. Though there is proviso to this provision as well as to

the amounts received under heading 'a' and 'd' and the amount becoming refundable with or without interest due to the reasons that the company accepting the money does not have necessary permission or approval whenever required to deal in the goods or properties or services for which the money is taken, then the amount received shall be deemed to be a deposit under these rules however, the same are not applicable in the case in hand. Though it is contended that there is no necessary permission or approval to take the sale consideration as advance and would be considered as deposit as per sub-clause 2(xv)(b) but the plea advanced in this regard is devoid of merit. First of all, there is exclusion clause to section 2 (xiv)(b) which provides that unless specifically excluded under this clause. Earlier, the deposits received by the companies or the builders as advance were considered as deposits but w.e.f. 29.06.2016, it was provided that the money received as such would not be deposit unless specifically excluded under this clause. A reference in this regard may be given to clause 2 of the First schedule of Regulated Deposit Schemes framed under section 2 (xv) of the Act of 2019 which provides as under:-

The following shall also be treated as Regulated Deposit Schemes under this Act namely:-

- (a) deposits accepted under any scheme, or an arrangement registered with any regulatory body in India constituted or established under a statute; and
- (b) any other scheme as may be notified by the Central Government under this Act.

39. The money was taken by the builder as deposit in advance against allotment of immovable property and its possession was to be offered within a certain period. However, in view of taking sale



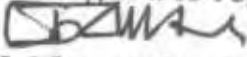
consideration by way of advance, the builder promised certain amount by way of assured returns for a certain period. So, on his failure to fulfil that commitment, the allottee has a right to approach the authority for redressal of his grievances by way of filing a complaint.

40. It is not disputed that the respondent is a real estate developer, and it had obtained registration under the Act of 2016 for the project in question. The authority under this Act has been regulating the advances received under the project and its various other aspects. So, the amount paid by the complainants to the builder is a regulated deposit accepted by the later from the former against the immovable property to be transferred to the allottee later on. If the project in which the advance has been received by the developer from an allottee is an ongoing project as per section 3(1) of the Act of 2016 then, the same would fall within the jurisdiction of the authority for giving the desired relief to the complainants besides initiating penal proceedings.

**G. Directions of the authority'**

41. Hence, the authority, hereby passes this order and issues the following directions under section 37 of the Act to ensure compliance of obligations cast upon the promoter as per the function entrusted to the authority under section 34(f):
- i. The respondents are also directed to pay the amount of assured return as agreed upon with the complainants from August 2018 till the date of handing over possession.
  - ii. The complainants are directed to pay outstanding dues, if any, after adjustment of interest for the delayed period as well as amount of assured returns.

- iii. The respondent shall not charge anything from the complainants which is not part of the agreement of sale.
42. Complaint stands disposed of.
43. File be consigned to registry.

  
(Dr. K.K. Khandelwal)  
Chairman

v.1 - 3  
(Vijay Kumar Goyal)  
Member

Haryana Real Estate Regulatory Authority, Gurugram

Dated: 10.11.2021



**HARERA**  
**GURUGRAM**