

**BEFORE THE HARYANA REAL ESTATE APPELLATE
TRIBUNAL**

Appeal No.822 of 2024

Date of Decision: 08.12.2025

M/s. Sunrays Infrastructure Pvt. Ltd. through Sahil Aggarwal, Authorized Representative having registered office at 308, 3rd Floor, Unitech Trade Center, Sushant Lok-I, Sector 43, Gurugram Haryana 122002

Appellant.

Versus

Haryana Real Estate Regulatory Authority, Panchkula, Mini Secretariat, New Office Block, (2nd and 3rd Floor), Sector 1, Panchkula, Haryana 134114.

Respondent.

CORAM:

**Justice Rajan Gupta
Dr. Virender Parshad
Shri Dinesh Singh Chauhan**

**Chairman
Member (Judicial)
Member (Technical)**

Present: Mr. Neeraj Goel, Advocate,
for the appellant.

Respondent *ex parte*.

Mr. Arnav Sharma, *Amicus Curiae*.

O R D E R:

RAJAN GUPTA, CHAIRMAN (ORAL):

Present appeal is directed against order dated 11.09.2024 passed by the Authority at Panchkula¹.
Paras 5, 6, 7, 8 and 9 thereof read as under:

- “5. Said QPRs have not been filed till date.
The cumulative penalty from 20.03.2023 till today amounts to ₹53,93,000/-.*
- 6. The matter was last heard on 03.07.2024 wherein the Directors/one of the Director of*

¹ Haryana Real Estate Regulatory Authority at Panchkula

the respondent promoter was directed to appear personally on the next date of hearing and explain their stand. It was also directed that a copy of this order be sent to the respondent promoter through mail and registered post.

7. In compliance of above, copy of orders dated 03.07.2024 were sent through registered post on 23.08.2024 but were returned with remarks addressee left without instructions.

8. Director of the respondent company was not present today. However, counsel for the respondent appeared and informed that the promoter is in the process of filing QPRs which will be filed shortly.

9. In view of above, it is observed that the respondent has not filed QPRs till date nor has the Director appeared today. Respondent has failed to comply with the orders of the Authority despite several opportunities. Therefore, Authority decides to impose cost of ₹11 lac on the promoter for non-appearance of the Director. Respondent is directed to file up to date QPRs and deposit the above said penalty and cost before the next date of hearing.”

2. Learned counsel for the appellant has assailed the impugned order on the ground that there is no enabling provision under the RERA Act² relating to QPRs (Quarterly Progress Reports). As per him, neither any circular nor any regulation has been issued by the Authority empowering it to impose a penalty of this nature. The Authority, which acts as a regulator, has been established for the regulation and promotion of the real estate sector to ensure efficient and transparent sale of property and an

² Real Estate (Regulation and Development) Act, 2016

adjudicatory mechanism for overseeing such sales/transfers. Penal impositions would increase the cost of the project and hinder real estate development in the State.

3. Learned counsel for the appellant has emphasized that opportunity of hearing was not afforded to the appellant before passing the impugned order. He has referred to the averments made in the grounds of appeal supported by an affidavit of the authorized representative of the appellant-company. He further submits that impugned order is cryptic in nature.

4. Learned *Amicus Curiae*, who is assisting the Tribunal in other matters of similar nature along with Mr. Tarun Sharma, Law Associate, submitted that the order has been rightly passed by the Authority. They, however, concede that the project in question is an ongoing project. Besides, there is nothing on record to show that the appellant created any inventory prior to grant of RERA registration.

5. During the course of hearing reliance was placed by the appellant on the judgment dated 19.09.2025 passed by Hon'ble Karnataka High Court in CWP No.3379 of 2024 titled as "*Sharada Achar v. State of Karnataka and another*".

6. Mr. Goel, learned counsel for the appellant submitted that the matter may be remanded to the Authority below to consider the entire issue afresh in light of the issues raised before this Bench and the judgment in *Sharada Achar's* case (*supra*). He has referred to relevant para, which reads as under:

“18. *The Authority to impose a pecuniary burden on any citizen however big or small,*

cannot presumed nor can it be by implication; it must spring directly from the legislation and if the legislature has chosen to delegate such power, the delegation must be express, unambiguous and circumscribed within the boundaries of the legislative policy. Tested on the anvil of these principles, the impugned Circular, whereby a so-called delay fee has been sought to be imposed on promoters and developers stands exposed as utterly failing of statutory parentage. It finds no sustenance in the Act; it locates no foundation in the Rules; it is not the offspring of delegated legislation either. It is in fact a levy, conjured into existence by executive assertion, unsupported by legislative warrant.”

7. Learned *Amicus Curiae* submits that he has no objection if the matter is remanded to the Authority below for fresh adjudication.

8. In view of the above, we refrain from making any observation on merits or the issue whether opportunity of hearing was denied to the appellant before impugned order was passed as record pertaining to the case is not before us. However, whenever a quasi judicial order is passed, opportunity of hearing needs to be granted to the affected person.

8. It needs to be pointed out here that notice of the present appeal was duly issued to the Authority at Panchkula. Despite repeated attempts, it has failed to appear on several dates. As a result thereof, it was proceeded *ex parte* by the Tribunal vide order dated 08.05.2025.

9. In view of the foregoing discussion, while remitting the matter to the Authority, we feel that fresh order should be passed after considering the version of

the appellant and ratio of law laid down in *Sharada Achar's* case (*supra*). The Authority shall endeavour to conclude the proceedings at the earliest, in any case, not later than four months from the date of uploading of this order. Impugned order is, thus, set aside and the appeal is allowed in these terms.

10. Appellant is directed to appear before the Authority on 09.01.2026.

11. The amount of pre-deposit made by the appellant-company with this Tribunal at the time of filing of this appeal along with interest accrued thereon be remitted to the Authority, to be disbursed subject to final outcome of the matter. Needless to observe tax liability, if any, would apply.

12. Mr. Arnav Sharma, Amicus Curiae would be entitled to Rs.25,000/- as fee for assisting this Bench in this appeal.

13. Copy of this order be sent to appellant, its counsel and the Authority below.

14. File be consigned to the records.

Justice Rajan Gupta
Chairman
Haryana Real Estate Appellate Tribunal

Dr. Virender Parshad
Member (Judicial)

Dinesh Singh Chauhan
Member (Technical)

08.12.2025
Manoj Rana