

**BEFORE THE HARYANA REAL ESTATE REGULATORY  
AUTHORITY, GURUGRAM**

Complaint no. : 4356 of 2024  
Date of decision : 25.11.2025

Poonam Sharma  
R/o- IREO Corridors, C-7-502, 5<sup>th</sup> floor, Sector-67A,  
Gurgaon-122102.

**Complainant****Versus**

M/s. Green Heights Projects Private Limited.  
**Regd. office:** - 271, Phase-II, Udyog Vihar,  
Gurugram, Haryana-122016.

**Respondent****CORAM:**

Ashok Sangwan  
Phool Singh Saini

**Member  
Member****APPEARANCE:**

Garvit Gupta (Advocate)  
Harshit Batra (Advocate)

**Complainant  
Respondent****ORDER**

1. This complaint has been filed by the complainants/allottees under section 31 of the Real Estate (Regulation and Development) Act, 2016 (in short, the Act) read with rule 28 of the Haryana Real Estate (Regulation and Development) Rules, 2017 (in short, the Rules) for violation of section 11(4)(a) of the Act wherein it is *inter alia* prescribed that the promoter shall be responsible for all obligations, responsibilities and functions under the provision of the Act or the

Rules and regulations made thereunder or to the allottees as per the agreement for sale executed *inter se*.

**A. Unit and project related details**

2. The particulars of unit details, sale consideration, the amount paid by the complainant, date of proposed handing over the possession, delay period, if any, have been detailed in the following tabular form:

Sr. No.	Particulars	Details
1.	Name of the project	"Banni Centre Point"
2.	Location of the project	Sector-M1D, Urban Complex, Village-Nakhnaula, Sector-M-1D, Tehsil-Manesar, Gurugram.
3.	Nature of the project	Commercial Colony
4.	DTCP license no.	59 of 2009 dated-26.10.2009
5.	Registered/not registered	Registered Vide registration no. 187 of 2017 dated-14.09.2017
6.	Provisional allotment letter	18.06.2019 (As on page no. 25 of complaint)
7.	Office/Shop/Commercial space/Food Court no.	FF-086-A, First Floor (As on page no. 29 of complaint)
8.	Area of the unit	366 sq.ft. [Super Area] (As on page no. 29 of complaint)



9.	M.O.U	25.06.2019  (As on page no. 28 of complaint)
10.	Assured return clause	2.  <i>The First Party shall pay to the Second party an Assured Return-cum-guaranteed Lease Rent at the rate of Rs.37.50 per sq.ft (Super Area) i.e., <b>Rs.13,725/- per month</b> on the amount received by the First Party against the Commercial Space allotted to the Second party <b>until offer of possession</b> as Assured Return on investment and <b>thereafter, Rs.72 per sq.ft. (super area) i.e., Rs.26,352/- per month as guaranteed Lease Rent.</b> Assured Return-cum-guaranteed Lease rent shall be paid by the First Party to the Second Party <b>for a total period of 36 months starting from 18.06.2019.</b></i>  <i>[Emphasis supplied]</i>  (As on page no. 30 of reply)
11.	Commercial Space Buyer's Agreement	Not executed
12.	Possession clause	Not available
13.	Due date of possession	25.06.2022  [Calculated 3 years from the date of MoU]
14.	Sale consideration	Rs.30,73,302/-  (As on page no. 30 of complaint)
15.	Total amount paid by the complainant	Rs.12,54,355/-

		(page 17 of written submissions of respondent)
16.	Occupation certificate	Not obtained
17.	Offer of possession	Not offered

## B. Facts of the complaint

3. The complainant has made the following submissions: -

- I. That the complainant received a marketing call from the office of respondent in the month of March, 2019 for booking in commercial project of the respondent, 'Baani Centre Point', situated at Sector M1D, Gurugram. The complainant had also been attracted towards the aforesaid project on account of publicity given by the respondent through various means like various brochures, posters, advertisements etc. The complainant visited the sales gallery and consulted with the marketing staff of the respondent. The marketing staff of the respondent painted a very rosy picture of the project and made several representations with respect to the innumerable world class facilities to be provided by the respondent in their project. The marketing staff of the respondent also assured that either the unit would be rented by the Respondent itself within 3 years or that the respondent would handover the possession of the unit on timely basis.
- II. That the complainant, induced by the assurances and representations made by the respondent, decided to book a commercial unit in the project of the respondent as the complainant required the same in a time bound manner. This fact was also specifically brought to the

knowledge of the officials of the respondent who confirmed that the possession of the commercial unit to be allotted to the complainant would be either positively handed over within the agreed time frame or the unit would be leased by the respondent.

- III. That the respondent sent an allotment letter along with the payment plan to the complainant on 18.06.2019 and accordingly allotted unit no. FF-086A to the complainant. As per payment plan sent by the respondent, the total sale consideration was to be paid in three instalments, i.e., at the time of booking; within 180 days from the date of booking and within 270 days from the date of booking. The complainant accordingly at the time of booking made the payment of Rs.12,54,355/- on 18.06.2019. The respondent issued the receipt dated 18.06.2019 confirming the payment of Rs.12,54,355/- received by it from the complainant.
- IV. That a copy of the memorandum of understanding was shared by the respondent with the complainant. Vide the said memorandum of understanding, it was proposed that the total sale consideration of the unit was Rs. 30,73,302/-. Moreover, as per Clause 2 of the said MOU, the respondent promised to pay an Assured return of Rs 13,725/- per month to the complainant on the amount received until offer of possession. The said assured return/guaranteed lease return were payable for a period of 36 months starting from 18.06.2019.
- V. The respondent categorically assured the complainant that she need not worry, and that the respondent would complete the project on time and would keep on making payment towards the committed returns and thereafter the lease returns, after the unit was leased out.

The complainant was also assured by the respondent that as per Clause 2 of the MOU, it was specifically observed that the offer of possession was to be made by the respondent to the complainant and only thereafter, the respondent would either lease the unit in question or would hand over the possession, subject to the stopping of payment of the assured return amount, if the said offer was made within 3 years period from 18.06.2019. Since the complainant had already parted with a huge amount, she was left with no other option but to accept the terms of the Memorandum. The complainant felt trapped and had no other option but to sign the dotted lines.

- VI. The complainant vide several telephonic conversations and meetings requested the respondent for execution of the commercial space buyer's agreement in respect of the said unit. However, no satisfactory response was ever received from the respondent. Thereafter, upon receiving several reminders from the complainant, the respondent finally agreed to execute the Commercial Space Buyer's Agreement. A copy of the Commercial Space Buyer's Agreement was shared with the complainant, which was a wholly one-sided document containing totally unilateral, arbitrary, one-sided, and legally untenable terms favoring the Respondent and was totally against the interest of the purchaser, including the complainant herein.
- VII. That the complainant made vocal her objections to the arbitrary and unilateral clauses of the Commercial Space Buyer's Agreement to the respondent. The complainant repeatedly requested the respondent for execution of the Commercial Space Buyer's Agreement with balanced terms. However, during such discussions, the respondent summarily



rejected the bonafide request of the complainant and stated that the agreement terms were non-negotiable and would remain as they were. The respondent/ promoter refused to amend or change any term of the pre-printed Buyer's Agreement and further threatened the complainant to forfeit the previous amounts paid by. It is pertinent to mention herein that the complainant had made complete payment before the execution of the agreement. Since the complainant had already parted with a complete amount of the sale consideration, she was left with no other option but to accept the lopsided and one-sided terms of the Commercial Space Buyer's Agreement. Hence the Commercial Space Buyer's Agreement dated 01.08.2019 was executed.

VIII. That it is pertinent to mention here that despite having made the MOU and the Agreement containing terms very much favorable as per the wishes of the respondent, still the respondent miserably failed to abide by its obligations thereunder. The respondent/promoter even failed to perform the most fundamental obligation of the agreement which was to complete the construction of the unit within the promised time frame, make payment towards the guaranteed return and to either offer the possession or to lease the unit to a third party which in the present case is delayed for an extremely long period of time.

IX. That as per clause 7 of the Commercial Space Buyer's Agreement, the possession was to be handed over by the respondent to the complainant as per the timeline disclosed by the respondent at the time of registration of the project. Furthermore, it was agreed vide Clause 9 of the Agreement that the timely delivery of possession of the unit was the essence of the Agreement and that the Respondent was to

handover the possession of the unit as per the agreed terms and conditions.

- X. That since the time period to handover the possession stated by the respondent in the Commercial Space Buyer's Agreement had lapsed, the complainant requested the respondent telephonically, and by visiting the office of the respondent to update her about the status of the project. The representatives of the respondent assured the complainant that the respondent would keep on making the payment towards the assured return amount and would take all possible efforts to complete the construction and lease the unit in question. It was also categorically informed that if the respondent fails to lease the unit, then the respondent would handover the possession as per the terms of the agreement. The respondent has continuously been misleading the allottees including the complainant by giving incorrect information and timelines within which it was to hand over the possession of the unit to the complainant. The respondent/promoter had represented and warranted at the time of booking that it would deliver the commercial unit of the complainant to her in a timely manner. However, the failure of the respondent company has resulted in serious consequences being borne by the complainant.
- XI. That, in addition, the respondent miserably failed to make the payments towards the assured returns as promised under Clause 2 of the MOU from April, 2021. It is pertinent to mention here that the complainant vide telephonic conversations and by visiting the office of the respondent enquired about the sudden stopping of the payment of assured returns. The respondent tried to cover up its laches by further





assuring the complainant that the said unpaid amounts against the assured returns would be adjusted in the further payments. The respondent further categorically assured the complainant that the respondent would comply with its obligations of paying assured returns without any delay or defaults in the future. The fact that the assured return has not been paid by the Respondent to the complainant after 31<sup>st</sup> March, 2021 is evident from the email dated 13.07.2021 sent by the respondent.

- XII. That the complainant believed the assurances and representations of the respondent to be true. However, to the complete dismay of the complainant, the assurances of the respondent turned out to be false. It is pertinent to mention here that the said discontinuation of the Assured Returns was arbitrary and unilateral and no valid reasoning was ever given by the respondent behind the said discontinuation of the assured returns. The respondent deliberately, mischievously, fraudulently and with malafide motives cheated the complainant. When the complainant confronted the respondent about the illegal stopping of the payments which reflected nothing but deliberate lethargy, negligence and unfair trade practice by the respondent, its representatives started making excuses for non-disbursal of the amount. It is pertinent to mention here that the complainant confronted the respondent in respect of the said discontinuation letter and timely delivery of the possession the said unit. Thereafter, yet again the representatives of respondent assured the complainant that the possession of the unit would be handed over to her very shortly as the construction was almost over and that it would keep on making

payment towards the monthly assured return as per its obligations as stated in the MOU. It was also assured that respondent would make the payment towards the delayed possession interest as per the prescribed rate as stipulated in the then newly enacted Real Estate (Regulation and Development) Act, 2016. Although, the complainant was reluctant to believe the representations made by the respondent, it decided to give one more chance to respondent. The high headedness of the respondent is an illustration of how the respondent conducts his business which was only to maximize the profits with no concern towards the buyers including the complainant.

- XIII. The respondent has miserably failed to disburse any other amount for the period of last 3 years from the date of disbursal of last amount in March, 2021. Moreover, the respondent has not raised construction within the agreed time frame. There has been virtually no progress, and the construction activity is lying suspended since long. Despite email dated 18.12.2021 sent by the complainant, the Respondent has failed to respond to her queries. It is reasserted that the complainant has made the payment towards the full sale consideration as demanded by the respondent and the respondent has done nothing but has only utilized the hard-earned amount of the complainant for its own use and purposes. The fact that no intimation regarding the application for the grant of the Occupation Certificate was given by the respondent to the complainant speaks about the volume of illegalities and deficiencies on the part of the respondent/promoter. There is an inordinate delay in developing the project well beyond what was promised and assured of the complainant.

- XIV. That the respondent has committed various acts of omission and commission by making incorrect and false statements at the time of booking. There is an inordinate delay of 50 months calculated upto September, 2024 from the date submitted by the respondent during the time of registration and till date the possession of the allotted unit has not been offered by the respondent to the complainant. The non-completion of the project is not attributable to any circumstance except the deliberate lethargy, negligence and unfair trade practices adopted by the respondent/promoter. The respondent has been brushing aside all the requisite norms and stipulations and has accumulated huge amount of hard-earned money of various buyers in the project including the complainant and are unconcerned about the possession of the unit despite repeated assurances.
- XV. That the respondent has misused and converted to its own use the huge hard-earned amounts received from the complainant and other buyers in the project in a totally illegal and unprofessional manner and the respondent was least bothered about the timely finishing of the project and delivery of possession of the unit in question to the complainant as per the terms of the Commercial Space Buyer's Agreement. The respondent has deliberately, mischievously, dishonestly and with malafide motives cheated and defrauded the complainant. It is unambiguously lucid that no force majeure was involved and that the project has been at standstill since several years. The high headedness of the respondent is an illustration of how the respondent conducts its business which is only to maximize the profits with no concern to the buyers.

- XVI. That the complainant has been duped of her hard-earned money paid to the respondent regarding the commercial unit in question. The complainant requested the respondent to hand over the possession of the allotted unit to them but the respondent has been dilly-dallying the matter. The complainant has been running from pillar to post and have been mentally and financially harassed by the conduct of the respondent. It is pertinent to mention here that the respondent has unilaterally discontinued the payments of assured returns without any proper reasoning and has deprived the complainant of her right of assured returns as per Clause 2 of the MOU and possession of the unit as per Clause 9 of the agreement.
- XVII. Thus, the complainant vide this present complaint is seeking the possession of the unit along with payment of Assured Returns from the date of discontinuation of Assured Returns i.e., 01.04.2021 till the date of handing over of possession. Without prejudice to the rights of the complainant, in case the Authority is of the opinion that the payment of Assured Returns is to be paid by the respondent to the complainant till the date as specified in the MOU i.e. till 18.06.2022, then complainant seeks the relief of payment of assured returns from 01.04.2021 till 18.06.2022 along with Delayed possession charges to be payable from 18.06.2022 till the date of actual handing over of possession as per Section 18 of the RERA Act, 2016. The complainant reserves her right to approach the appropriate Forum to seek compensation.

**C. Relief sought by the complainants:**

4. The complainants have sought following relief(s):

- i. To pay the amount of Assured Returns from the date of discontinuation i.e 01.04.2021 till the date of handing over of possession.
  - ii. Without prejudice to the rights of the Complainant, in case the Hon'ble Authority is of the opinion that the payment of Assured Returns is to be paid by the Respondent to the Complainant till the date as specified in the MOU i.e. till 18.06.2022, then complainant seeks the relief of payment of assured returns from 01.04.2021 till 18.06.2022 along with Delayed possession charges to be payable from 18.06.2022 till the date of actual handing over of possession as per Section 18 of the RERA Act, 2016.
  - iii. To handover the possession of the unit, in a habitable state, after obtaining the Occupation Certificate from the concerned authorities.
  - iv. To execute the Conveyance deed of the allotted unit in favour of the Complainant.
  - v. To not raise any payment demand, in violation of the provisions of RERA Act, 2016 and/or contrary to the terms of the Agreement.
  - vi. Pass an order imposing penalty on the builder on account of various defaults and illegalities under RERA Act, 2016 and the same be ordered to be paid to the complainant.
5. On the date of hearing, the Authority explained to the respondent/promoter about the contraventions as alleged to have been committed in relation to section 11(4) (a) of the Act to plead guilty or not to plead guilty.

**D. Reply by the respondent.**



6. The respondent has contested the complaint on the following grounds:

- I. That the commercial relationship between the parties revolves around a commercial unit in the project. That upon gaining knowledge of the Project, Mrs. Poonam Sharma being an investor, sought to apply for a provisional unit in the Project by submitting an application form dated 12-06-2019. That the terms of the booking were categorically, willingly and voluntarily agreed by Mrs. Poonam Sharma.
- II. That the said request of allotment was accepted by the respondent, subject to such terms and conditions as came to be agreed between the parties and hence, the aforementioned provisional unit bearing tentative number FF-086A tentatively admeasuring 366 sq. ft. was allotted.
- III. That thereafter, a Memorandum of Understanding (**MOU**) was executed between the parties on 25-06-2019 . As per the MOU, the assured return was payable for the period of 36 months from the date of 25-06-2019.
- IV. That thereafter, the parties agreed to execute the buyer's agreement to handover the physical possession of the unit and accordingly, the respondent requested for details of allottees for execution of the buyer's agreement and sent the BBA to the complainant, however, till date the complainant has failed to execute and return the signed copy of the BBA. That even in the illegible agreement attached in the complaint, only the signatures of the complainant can be noted. That this evidences that the

complainant has failed to return the signed copy of the said agreement for its due execution.

- V. That from the beginning of the implementation of the project, there have been various intervening circumstances, beyond the control and apprehension of the respondent that have affected this commercial relationship between the parties. For ease of reference all the factors and events having a direct effect on the project have been delineated herein below. For a detailed comprehension, the events having a direct effect on the jural relationship between the parties has been diving into 4 categories:

<b>Category I:</b>	Period between 06.04.2004 and 23.04.2015	The events that transpired under this category show that there was not one event that could have been pre-conceived by the Respondent and neither was there any event / default on part of the Respondent that has led to the subsequent stay and the departmental delays.
<b>Category II:</b>	Period between 24.04.2015 and 13.03.2018 (hereinafter referred to as <b>Zero Period I</b> )	Due to the pendency of the proceedings before the Hon'ble Supreme Court, a stay was affected over the project land, however, permission was granted to Paradise to approach DTCP to seek clarifications qua the applicability of stay over the project in question. During this time, the company was in constant follow up with DTCP (enforcement) with respect to grant of necessary permissions concerning the project.
<b>Category III:</b>	Period Between 14.03.2018 and 12.10.2020	After the removal of the stay by the Hon'ble Supreme Court, continuous follow ups were made by the Respondent regarding the grant of pending permissions. The Respondent herein is seeking the grace of this period as the entire time was utilised in

		following up with the concerned departments.
<b>Category IV:</b>	Period Between 13.10.2020 – 21.07.2022 (hereinafter referred to as the <b>Zero Period II</b> )	The Project was under injunction by the Hon'ble Supreme Court due to an application filed by HSIIDC.
<b>Category V:</b>	Period from 22.07.2022 till Date	The Respondent is seeking the benefit of this period as a grace period from this Id. Authority. The entire list of events ex facie show that the Respondent has been left at the mercy of the competent department and has been entangled in the procedural requirements and departmental delays due to no fault whatsoever on part of the Respondent.

- VI. That the project land had become a part of certain land acquisition proceedings by the State. The following detailed list of dates, shows the detailed events that have transpired relating such land acquisition proceedings, within the period falling in the aforesaid categories:

S. No	CATEGORY	DATE	EVENTS
1	<b>CATEGORY I:</b>  The events that transpired prior to the effect of the	06.04.2004  07.04.2024	Paradise Systems Pvt. Ltd. purchased 2.681 acres of land in the village Lakhnula by registered sale deeds, hence Paradise Systems Pvt. Ltd. is the landowner of the project in question (hereinafter referred to as " <b>Paradise</b> ")

2	Hon'ble Supreme Court's orders over the Project. This shows the required permissions for the project were obtained in a timely fashion.	27.08.2004 24.08.2007	A notice was issued by Haryana Govt, industries Department under Section 4 of Land Acquisition Act, 1894 for acquiring land admeasuring 912 acres 7 Marlas from village Manesar, Lakhnaula and Naurangpur, Tehsil & Dist Gurugram for setting up Chaudhari Devi Lal Industrial Township. Paradise's Land fell under the above mentioned 912 acres. The land acquisition proceedings were withdrawn by the State Government on 24.08.2007
3		09.09.2007	Paradise entered into a collaboration agreement with the erstwhile developer - Sunshine Telecom Services Pvt. Ltd. Paradise granted the 'absolute developmental right' of land for construction of commercial office space to Sunshine.
4		20.09.2007	Haryana State Industrial & Infrastructure Development Corporation (hereinafter referred to as the "HSI IDC") proposed to constitute an Inter Department Committee to submit a report with recommendations regarding issuance of fresh acquisition.
5		26.10.2009	Paradise had obtained license for of land measuring 2.681 acres situated at village Lakhnaula Manesar MID, from the Town and Country Planning Department, Govt. of Haryana (hereinafter referred to as the "DTCP") vide License No. 59/2009 dated 26.10.2009, being valid up to 25.10.2013. The license was granted for the development of the Project in question.
6		29.01.2010	The report of the interdepartmental committee was submitted and the said report was duly endorsed by HSI IDC. The State Government in Industries and Commerce Department decided to close

			the acquisition proceedings in view of the recommendations of the Inter Departmental Committee.
7		30.03.2013	Paradise alleged that Sunshine did not adhere to the terms of the collaboration agreement. Paradise claims to have refunded all amounts received by it and annulled that transaction by deed dated 30.03.2013.
8		30.03.2013	Paradise thereafter entered into a collaboration agreement with Green Heights projects Pvt. Ltd. (the <b>Respondent</b> herein) for the development of the Project in question.
9		22.05.2013	The <i>bonafide</i> of the Respondent is evident from the fact that in order to comply with the then applicable guidelines and regulations, the Respondent paid the entire External Development Charges and Internal Development Charges (EDC & IDC) to the DTCP.
10		01.04.2014	Paradise was granted the NOC for Height clearance from the Airports Authority of India.
11		23.07.2014	The building plans for the development of the Project in question were approved by DTCP.
12		17.10.2014	Environment clearance was granted for construction of the commercial project in question.
13		24.04.2015	The said Land became the subject of the proceedings before the Hon'ble Supreme Court in a case titled <i>Rameshwar &amp; Ors. vs. State of Haryana &amp; Ors.</i> bearing Civil Appeal No. 8788 of 2015. The Hon'ble Apex Court, vide its order dated 24.04.2015 in the <i>Rameshwar</i> Case, stayed the construction on the said land with effect from 24.04.2015, which was eventually affected till 12.03.2018. Notably, on 24.04.2015, the Project land,



			<i>inter alia</i> , became the subject land in the legal proceedings in the Rameshwar Case.
14		27.04.2015	Pursuant to the directions passed by the Apex Court, the DTCP directed all Owners/Developers to stop construction in respect of the entire 912 Acres of land which included our Real Estate Project Baani Center Point vide letter dated 27.04.2015.
15	<b>CATEGORY II:</b>  <b>ZERO PERIOD I</b>  Due to the pendency of the proceedings before the Hon'ble Supreme Court, a stay was affected over the project land, however, permission was granted to Paradise to approach DTCP to seek clarifications qua the applicability of stay over the project in	21.08.2015	Paradise approached the Hon'ble Supreme Court of India for the clarification of the stay order as to whether order dated 24.04.2015 was applicable to the land and license no. 59 of 2009. Paradise contended that their land was distinct from the land involved in the Rameshwar case. The Hon'ble Supreme Court directed Paradise to seek clarifications from DTCP, designating the DTCP as the appropriate authority to issue orders in the matter.
16		25.08.2015 08.01.2016	Paradise approached DTCP on 25.08.2015 for clarification and stated that the land owned by Paradise doesn't fall within the ambit of the Rameshwar case. Paradise had also issued a reminder dated 08.01.2016 to DTCP for the clarification being sought.



17	question. During this time the company was in constant follow up with DT P (enforcement) with respect to grant of necessary permissions concerning the project.	15.01.2016	In the meanwhile, the permissions and approvals, previously granted qua the project had expired and hence, Paradise had also requested DTCP for renewal of the permissions. Paradise also submitted an application for transfer of license and change in developer, in favour of Green Heights Projects Pvt. Ltd.
18		20.04.2016	That Paradise approached DTCP vide various representations however DTCP did not take any decision as the matter was pending in the Supreme Court. It was further represented by DTCP that the original files in respect of land portions of entire 912 acres have been taken by Central Bureau of Investigation (hereinafter referred to as the "CBI") of all the projects and till original files are returned by CBI, DTCP will not be in a position to provide clarification in respect of various representations.
19		13.09.2016 (receiving dated 14.09.2016 ) 21.10.2016 (receiving dated 25.10.2016 ) 01.02.2017 (Received on 02.02 .2017)	Paradise again wrote to DTCP to retrieve the original files from CBI. It was informed that in the writ petition filed seeking retrieval of the original files, directions for handing back of the original files as already passed. It was requested that such retrieval be done and DTCP should process the pending application for renewal and transfer of License and sanction of revised building plans.  Due to the non-action part of DTCP, multiple reminders and representations were written by Paradise with a <i>bonafide</i> attempt towards the completion of the project.
20		27.03.2017	Paradise then approached Punjab and Haryana High Court for directions to CBI to handover original files in respect of the project of Green Heights and the High Court by order dated 27.03.2017 noting the handover.



21		09.05.2017	Paradise approached DTCP to issue BR-III for revised building plans stating that the conditions of the in-principle approval have been complied with.
22		07.08.2017	Paradise again approached DTCP to issue BR-III for revised building plans.
23		2015-2017	Despite various efforts and representatives DTCP did not clarify about the status of land and license of Paradise thus the order of the Supreme Court de-facto remained applicable on the said project.
24		14.09.2017	After the implementation of the RERA Act, the Real Estate Project Baani Center Point was registered under RERA Act 2016 and Haryana RERA Rules 2017. The project was registered on 14.09.2017 vide registration no. 187 of 2017.
25		23.10.2017	Paradise wrote to DTCP detailing all the facts and events that have led to the present situation and again requested the DTCP to issue BR-III revised building plans. It was also highlighted that the delay in issuance of BR III is also delaying the service plan estimates and fire scheme approvals.
26		27.11.2017	Paradise requested DTCP to consider the period during which the no construction order is in frame, as the cooling period and extend the license accordingly.
27		15.12.2017	DTCP wrote to Paradise that the final approval for sanction of building plans on BR-III will be issued only after the Hon'ble Supreme Court of India removes the restrictions imposed for not raising further construction in the area.
28		12.03.2018	The stay of supreme court was lifted and the project Baani Center Point was not included in tainted projects.

29	<b>CATEGORY III:</b>  After the removal of the stay by the Hon'ble Supreme Court, continuous follow ups were made by the Respondent regarding the grant of pending permissions. The Respondent herein is seeking the grace of this period as the entire time was utilised in following up with the concerned departments	14.03.2018	Paradise wrote to DTCP that the order dated 12.03.2018 has clarified that lands transferred/purchased prior to 24.08.2004 are not governed by the directions being given by Hon'ble Supreme Court which only pertain to lands transferred/purchased between the period from 27.08.2004 till 29.01.2010 only. The land owned by Paradise stands excluded from the dispute as the land was purchased on 06.04.2004 and 07.04.2004. Paradise requested DTCP to consider the period as Zero Period and requested for the renewal of the license and issue BR-III.
30		23.07.2018	Paradise approached DTCP for renewal of license to begin construction which was granted to them on 23.07.2018. That while renewing the license the entire period of 24.04.2015 till 12.03.2018 was exempted as Zero period by DTCP.
31		01.07.2019	The HSIIDC filed an application in the Hon'ble Supreme Court of India dated 01.07.2019 in the matter of Rameshwar & Ors. Vs. State of Haryana & Ors. to include the land of Paradise developed by Green Heights in the award dated 26.08.2007, being Application for Clarification of Final Judgment dated 12.03.2018 passed by the Supreme Court.

32		31.08.2019 13.09.2019	DTCP has passed an order dated 31.08.2019 stating that the renewal and transfer of license of Paradise and approval of revised building plan will be processed only after clarification is given by the Hon'ble Supreme Court on the application filed by HSIIDC. The intimation of this order was received from DTCP vide letter dated 13.09.2019.
33	<b>CATEGORY IV: ZERO PERIOD II</b>	13.10.2020	The Hon'ble Supreme Court through its order dated 13.10.2020 granted injunction on further construction and creating third party rights of projects to the said case including project Baani Center Point.
34	The Project was under injunction by the Hon'ble Supreme Court due to an application filed by HSIIDC	21.07.2022	Through the judgment dated 21.07.2022 in <i>Rameshwar Case</i> , the stay on construction was cleared by the Hon'ble Supreme Court of India with directions to Green Heights for payment of Rs. 13,40,50,000/- (Rupees Thirteen crores forty lakhs and fifty thousand only) as additional cost of land payable to HSIIDC @ Rs. 5 crores per acre. This order was passed by the Hon'ble Supreme Court after considering the development status of the project, amount received from the allottees, and to protect the interest of the allottees.
35	<b>CATEGORY V:</b>  The Respondent is seeking the benefit of this period as a grace period from this Id. Authority. The entire list of events ex facie	25.07.2022 (Receiving dated 26.07.2022 )  04.03.2022 (Receiving dated 05.08.2022 )	Paradise approached DTCP to issue BR-III for revised building plans as the land owned by Paradise shall be excluded from the deemed award after depositing a sum of 13,40,50,000/- to HSIIDC. It was highlighted that DTCP had previously (vide its letter dated 15.12.2017) stated that any application of the Project will be processed only after the restrictions imposed by Hon'ble Supreme Court were removed. Due to such acts of DTCP, there had been





	show that the Respondent has been left at the mercy of the competent department and has been entangled in the procedural requirements and departmental delays due to no fault whatsoever on part of the Respondent.		many delays in getting the necessary permissions. It was intimated that no such restriction is effective now and hence, DTCP was requested to process the following: <ul style="list-style-type: none"><li>• Renewal of license no. 59 of 2009;</li><li>• Application dated 07.09.2020 with request to consider the period between 23.07.2018 till 21.07.2022 as cooling / zero period as no approvals were granted;</li><li>• BR-III for revised building plans which were approved on 22.02.2017</li><li>• Grant of approval of transfer of license and change of developer</li></ul>
36		04.08.2022	Green Heights filed an application for extension of the RERA registration under section 7 sub clause 3 dated 04.08.2022 which is awaited.



37	16.11.2022 14.12.2022	In complete compliance of the order passed by the Hon'ble Supreme Court, and with an intent to complete the development of the Project, Green Heights projects Pvt. Ltd. paid the amount ₹ 13,40,50,000/- from its own resources on 16.11.2022 and requested for confirmation of such compliance.  HSI IDC wrote to Green Heights confirming the amount 13,40,50,000/- received in HSI IDC account and that Green Heights has complied with the orders of Hon'ble Supreme Court.
38	15.12.2022 (Receiving dated 16.12.2023 )	Paradise approached DTCP to issue BR-III for revised building plans as the sum of 13,40,50,000/- was deposited by Green Heights to HSI IDC and now the land was excluded from the deemed award.
39	05.01.2023 (Receiving dated 11.01.2023 )	Paradise approached DTCP to process the pending applications for transfer of license.
40	02.09.2023 (Receiving dated 04.09.2023 )	Paradise again approached DTCP to process the pending applications for renewal and transfer of license and issuance of BR-III.
41	03.10.2023	Paradise vide letter dated 03.10.2023 again approached for renewal of license no. 59 of 2009 and grant of approval for transfer of license and change of developer.
42	17.10.2023 23.10.2023	DTCP renewed the license no.59. of 2009 up to 21.01.2025. DTCP granted Zero Period from 23.07.2018 to 21.07.2022. BR III was also issued.
43	31.10.2023	Paradise vide letter dated 31.10.2023 again approached DTCP for grant of

			pending approval of transfer of license no. 59 of 2009 and change of developer.
44		20.02.2024 04.04.2024	<p>The Hon'ble Supreme Court had directed the enforcement directorate to inquire about the projects falling within the purview of the subject matter. While following up from DTCP, it came within the knowledge of Green Heights Projects Pvt. Ltd. that DTCP is awaiting clearance from the enforcement directorate before proceeding towards the grant of pending permissions.</p> <p>Taking matters in its own hands, Green Heights Projects Pvt. Ltd. approached the enforcement directorate seeking a closer report.</p>
45		15.04.2024 17.05.2024 (Receiving dated 20.05.2024 ) 03.06.2024	<p>Paradise has been approaching DTCP, time and again, seeking the issuance of the pending permission for change of developer and transfer of license. Highlighting the urgency of the matter, it was informed that the project has been completed and around 400 customers are awaiting the possession.</p> <p>As part of the proactive approach of the company, Paradise also conveyed DTCP of the relevant email ids that need to be addressed while seeking clarifications from the enforcement directorate.</p>
46		26.11.2024	<p>Paradise again wrote to DTCP. It was highlighted that while DTCP allowed the BR III on 26.10.2023 and had also renewed the license, no further approvals were granted. It was highlighted that the project is complete and requested for grant of pending approvals.</p>

47		As on date	The approval for transfer of license and change of developer is pending at the department's end, due to no fault of the Respondent or Paradise.
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- VII. That the complainant has prayed for the relief of "Assured Returns", inter alia, on the basis of a Memorandum of Understanding, which is beyond the jurisdiction of the Authority. That from the bare perusal of the Act, it is clear that the said Act provides for three kinds of remedies in case of any dispute between a developer and allottee with respect to the development of the project as per the agreement for sale. That nowhere in the said provision the Authority has been dressed with jurisdiction to grant "Assured Returns".
- VIII. That the payment of assured return is not maintainable before the Authority upon enactment of the Banning of Unregulated Deposits Schemes Act, 2019 [BUDS Act] wherein, under section 7 'competent authority' shall have the jurisdiction to deal with cases pertaining to the Act. That any direction for payment of assured return shall be tantamount to violation of the provisions of the BUDS Act. It is stated that the assured returns or assured rentals under the said Agreement, clearly attracts the definition of "deposit" and falls under the ambit of "Unregulated Deposit Scheme".
- IX. That as per clause 2 of the MOU, the respondent was under the obligation to make the payment of assured return cum lease rent for period of 36 months from the date of 25-06-2019. Thus, the obligation of the respondent was up till 18.06.2022. The performance of payment of Assured Return was only when no

events beyond the control of the respondent existed. However, the peculiar facts of the present case categorically show that the not only the project was gravely hindered, but also, there was a change in the law, as noted above – with the implementation of the BUDS Act.

- X. That it is most humbly submitted that the respondent has already paid its complete obligation of assured returns to the complainant till April 2021. The respondent seeks leave of this court to file the assured return proof/ sheet.
- XI. That in accordance with the above stated events, directly affecting the respondent, the respondent informed the complainant vide letter dated 13.05.2021. That further, the complainant was again informed about the discontinuance of the assured return vide letters dated 12.10.2022. That once the contract obligations are completed. That there is no inherent power of the Ld. Authority which allows it to re-write the terms of the commercial relationship between the parties.
- XII. That at the outset, as per the contents of the complaint, the issue at hand arises out of the alleged delayed construction, however, it is most vehemently noted that there has been no effective delay in the present circumstance, the details of which have been noted in the following paragraphs. It is submitted that the entire project, along with other land parcels, were entangled with the land acquisition proceedings, as noted above. However, at every stage and instant, the respondent had, communicated the complainant, Ms. Poonam Sharma, of all the updates of the matter. For instance, reference



may be given to the letters dated 26.03.2021, 26.07.2022, and 06.12.2022 which show that the respondent had duly informed Ms. Poonam Sharma about the injunction over the project, the resumption of the construction works, and the imposition of additional fee of 13.4 crore upon the respondent.

- XIII. That it was not only through such letters, but the respondent company has always been in touch with the purchasers to keep them updated of the construction status and the status of the pending proceedings. That upon gaining knowledge of the same, and being well aware of the continuation of these proceedings, Ms. Poonam Sharma had never expressed any disagreement with the same, rather, had been supportive of the diligent efforts being made by the respondent.
- XIV. That the Hon'ble Supreme Court in the matter titled *Rameshwar & Ors. vs. State of Haryana & Ors.* bearing Civil Appeal No. 8788 of 2015 vide its order dated 24.04.2015 stayed the construction on the project land for the period between 24.04.2015 till 12.03.2018. In lieu of the same, DTCP on 23.07.2018, exempted the period from 24.04.2015 till 12.03.2018 as 'Zero Period I'. That the said period of Zero Period I amounts to a period of 1054 day.
- XV. That although the project land was freed by the Hon'ble Supreme Court in *Rameshwar (Supra)*, however, HSIIDC filed an application seeking clarification and inclusion of project land in the Award. During this period, the Hon'ble Supreme Court had again effective an injunction on further construction from 13.10.2020. The said application was dismissed with directions of payment of Rs. 13.405

Cr to HSIIDC vide order dated 21.07.2022. Considering all the facts, the DTCP renewed License No. 59 of 2009 up till 21.01.2025 and granted 'Zero Period II' for the period of 23.07.2018 to 21.07.2022. That the said period of Zero Period II amounts to a period of 1460 days. On the addition of Zero Period I, Zero Period II, the total number of days covered under zero period comes out to be 2,514 days i.e. 6 years, 10 months, 3 weeks and 3 days.

XVI. That an amount of Rs.13.4 Cr has already been imposed upon the respondent, which the respondent had rightly and timely, discharged. Only minimal works to ensure the upkeep of the construction already carried prior to imposition of the Supreme Court order were carried out.

XVII. That apart from the requirement of the permissions, as noted above, the real estate industry faced other force majeure circumstances from 2015 to 2023. Some of which, are detailed hereunder:

S. No	Date of order	Directions	Period of Restriction	Days affected	Comments
1.	07.04.2015	National Green Tribunal had directed that old diesel vehicles (heavy or light) more than 10 years old would not be permitted to ply on the roads of NCR, Delhi. It has further been directed by virtue of the aforesaid order that all the registration authorities in the State of Haryana, UP and NCT Delhi would not register any diesel vehicles more than 10 years old and would also	7 <sup>th</sup> of April, 2015 to 6 <sup>th</sup> of May, 2015	30 days	The aforesaid ban affected the supply of raw materials as most of the contractors/ building material suppliers used diesel vehicles more than 10 years old. The order had abruptly stopped the movement of diesel vehicles more than 10

		file the list of vehicles before the tribunal and provide the same to the police and other concerned authorities.			years old which are commonly used in construction activity. The order had completely hampered the construction activity.
2.	19.07.2016	National Green Tribunal in O.A. No. 479/2016 had directed that no stone crushers be permitted to operate unless they operate consent from the State Pollution Control Board, no objection from the concerned authorities and have the Environment Clearance from the competent Authority.		<b>30 days</b>	The directions of NGT were a big blow to the real estate sector as the construction activity majorly requires gravel produced from the stone crushers. The reduced supply of gravels directly affected the supply and price of ready mix concrete required for construction activities.
3.	08.11.2016	National Green Tribunal had directed all brick kilns operating in NCR, Delhi would be prohibited from working for a period of 2016 one week from the date of passing of the order. It had also been directed that no construction activity would be permitted for a period of one week from the date of order.	8 <sup>th</sup> Nov, 2016 to 15 <sup>th</sup> Nov, 2016	<b>7 days</b>	The bar imposed by Tribunal was absolute. The order had completely stopped construction activity.
4.	07.11.2017	Environment Pollution (Prevention and Control Authority) had directed to the closure of all brick kilns, stones crushers, hot		<b>90 days</b>	The bar for the closure of stone crushers simply put an end to the construction



		mix plants, etc. with effect from 7 <sup>th</sup> Nov 2017 till further notice.			activity as in the absence of crushed stones and bricks carrying on of construction were simply not feasible. The respondent eventually ended up locating alternatives with the intent of expeditiously concluding construction activities but the previous period of 90 days was consumed in doing so. The said period ought to be excluded while computing the alleged delay attributed to the Respondent by the Complainant. It is pertinent to mention that the aforesaid bar stands in force regarding brick kilns till date is evident from orders dated 21 <sup>st</sup> Dec, 19 and 30 <sup>th</sup> Jan, 20.
5.	09.11.20 17	National Green Tribunal has passed the said order dated 9 <sup>th</sup> Nov, 2017 completely prohibiting the carrying on of construction by any person, private, or government authority in NCR till the next date of hearing. (17 <sup>th</sup> of Nov, 2017). By virtue of the said order, NGT had only	09.11.20 17 to 17.11.20 17	9 days	On account of passing of the aforesaid order, no construction activity could have been legally carried out by the Respondent. Accordingly, construction activity has been completely



		permitted the competition of interior finishing/interior work of projects. The order dated 9 <sup>th</sup> Nov, 17 was vacated vide order dated 17 <sup>th</sup> Nov, 17.			stopped during this period.
6.	29.10.2018	Haryana State Pollution Control Board vide Notification HSPC B/MS/2018/2939-52	01.11.2018 to 10.11.2018	11 days	All construction activities involving excavation, civil construction (excluding internal finishing/work where no construction material is used) to remain closed in Delhi and other NCR Districts from November 01.10.2018
7.	24.12.2018	Delhi Pollution Control Committee vide Notification DPCC/PA to MS/2018/7919-7954	24.12.2018 to 26.12.2018	3 days	Construction activities in Delhi, Faridabad, Gurugram, Ghaziabad and Noida to remain closed till December, 26 <sup>th</sup> 2018
8.	01.11.2019	Environment Pollution (Prevention and Control) Authority for National Capital Region vide Direction bearing no. EPCAR/2019/L-53	01.11.2019 to 05.11.2019	6 days	Construction activities in Delhi, Faridabad, Gurugram, Ghaziabad, Noida and Greater Noida to remain closed till morning of November 5, 2019 (current ban on construction was only 6 PM to 6 AM and this is now extended to be complete banned till Monday,



					November 5, 2019, morning)
9.	24.07.2019	NGT in O.A. no. 667/2019 & 679/2019 had again directed the immediate closure of all illegal stone crushers in Mahendergarh Haryana who have not complied with the siting criteria, ambient, air quality, carrying capacity, and assessment of health impact. The tribunal further directed initiation of action by way of prosecution and recovery of compensation relatable to the cost of restoration.		<b>30 days</b>	The directions of the NGT were again a setback for stone crushers operators who have finally succeeded to obtain necessary permissions from the competent authority after the order passed by NGT on July 2017. Resultantly, coercive action was taken by the authorities against the stone crusher operators which again was a hit to the real estate sector as the supply of gravel reduced manifolds and there was a sharp increase in prices which consequently affected the pace of construction.
10.	11.10.2019	Commissioner, Municipal Corporation, Gurugram has passed an order dated 11 <sup>th</sup> of Oct 2019 whereby the construction activity has been prohibited from 11 <sup>th</sup> Oct/ 2019 to 31 <sup>st</sup> Dec 2019. It was specifically mentioned in the aforesaid order that construction activity would be completely stopped during this period.	<b>11<sup>th</sup> Oct 2019 to 31<sup>st</sup> Dec 2019</b>	<b>81 days</b>	On account of the passing of the aforesaid order, no construction activity could have been legally carried out by the Respondent. Accordingly, construction activity has been completely stopped during this period.

11.	04.11.2019	The Hon'ble Supreme Court of India vide its order dated 04.11.2019 passed in writ petition bearing no. 13029/1985 titled as " <i>MC Mehta vs. Union of India</i> " completely banned all construction activities in Delhi-NCR which restriction was partly modified vide order dated 09.12.2019 and was completely lifted by the Hon'ble Supreme Court vide its order dated 14.02.2020.	04.11.2019 to 14.02.2020	102 days	These bans forced the migrant labourers to return to their native towns/states/villages creating an acute shortage of labourers in the NCR Region. Due to the said shortage the Construction activity could not resume at full throttle even after the lifting of ban by the Hon'ble Apex Court.
12.	11.10.2019	Commissioner of Municipal Corporation Gurugram issued direction to issue Challan for Construction Activities and lodging of FIR from 11th October to 31st December, 2019 as per the direction issued by the chairman of EPCA vide letter EPCA-R/2019/L-42 dated October 09, 2019.	11.10.2019 to 31.12.2019	81 days	
13.	02.11.2023 and 05.11.2023	Commission for Air Quality Management in NCR and Adjoining Areas vide Order No. 120017/27/GRAP/2021/CAQM	02.11.2023 to 18.11.2023	17 days	The commission for Air Quality Management in NCR and adjoining areas, vide Direction No. 77 dated 6 <sup>th</sup> October, 2023, issued statutory direction for implementation of the revised schedule of the Graded Response Action Plan



					<p>(GRAP) with immediate effect as and when orders under GRAP are invoked. The Sub-Committee constituted for invoking actions under the GRAP in its meeting held on 2nd November, 2023 comprehensively reviewed the air quality scenario in the region as well as the forecasts for meteorological conditions and air quality index made available by IMD/IITM. Keeping in view the prevailing trend of air quality, in an effort to prevent further deterioration of the air quality, the sub-committee decided that ALL actions as envisaged under stage III of the GRAP - 'Severe' Air Quality (DELHIAQI ranging between 401-450) be implemented in right earnest by all the agencies concerned in the NCR, with immediate effect, in addition to the stage I and II</p>
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					<p>actions are already in force. These include:</p> <p>4. Construction &amp; Demolition activities.</p> <p>In furtherance of the same vide Order dated 05.11.2023 GRAP IV was implemented continuing the ban on construction and demolition activity.</p>
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5. Copies of all the relevant documents have been filed and placed on the record. Their authenticity is not in dispute. Hence, the complaint can be decided on the basis of these undisputed documents and submissions made by the parties.

#### **E. Jurisdiction of the authority**

The submission of the respondent regarding rejection of complaint on ground of jurisdiction stands rejected. The Authority observes that it has territorial as well as subject matter jurisdiction to adjudicate the present complaint for the reasons given below.

##### **E.1 Territorial jurisdiction**

6. As per notification no. 1/92/2017-1TCP dated 14.12.2017 issued by Town and Country Planning Department, the jurisdiction of Real Estate Regulatory Authority, Gurugram shall be entire Gurugram District for all purpose with offices situated in Gurugram. In the present case, the project in question is situated within the planning area of Gurugram

District. Therefore, this authority has complete territorial jurisdiction to deal with the present complaint.

## **E. II Subject matter jurisdiction**

7. Section 11(4)(a) of the Act, 2016 provides that the promoter shall be responsible to the allottees as per agreement for sale. Section 11(4)(a) is reproduced as hereunder:

### **Section 11**

.....

(4) The promoter shall-

*(a) be responsible for all obligations, responsibilities and functions under the provisions of this Act or the rules and regulations made thereunder or to the allottees as per the agreement for sale, or to the association of allottees, as the case may be, till the conveyance of all the apartments, plots or buildings, as the case may be, to the allottees, or the common areas to the association of allottees or the competent authority, as the case may be;*

8. So, in view of the provisions of the Act quoted above, the Authority has complete jurisdiction to decide the complaint regarding non-compliance of obligations by the promoter.

## **F. Findings on the objections raised by the respondent.**

### **F.I. Objection regarding Force Majeure circumstances and Zero Period to be taken into consideration.**

9. The respondent took a plea that the project "Baani Centre Point" was under stay orders of the Hon'ble Supreme Court of India for 7 years 3 months (24.04.2015 to 21.07.2022) which was beyond the respondent's reasonable control and because of this no construction in the project could be carried. Hence, there is no fault of the respondent in delayed construction which has been considered by DTCP and the Authority while considering its applications of considering zero period, renewal of license and extension of registration by the Authority.



10. Due to reasons stated hereinabove it became impossible to fulfil contractual obligations due to a particular event that was unforeseeable and unavoidable by the respondent. It is humbly submitted that the stay on construction order by the Hon'ble Supreme Court is clearly a "Force Majeure" event, which automatically extends the timeline for handing over possession of the unit. The intention of the Force Majeure clause is to save the performing party from consequences of anything over which he has no control. It is no more *res integra* that force majeure is intended to include risks beyond the reasonable control of the party, incurred not as a product or result of the negligence or malfeasance of a party, which have a materially adverse effect on the ability of such party to perform its obligations, as where non-performance is caused by the usual and natural consequences of external forces or where the intervening circumstances are specifically contemplated. Thus, it was submitted that the delay in construction, if any, is attributable to reasons beyond the control of the respondent and as such the respondent may be granted reasonable extension.
11. The Authority is of the view that the pivotal issue arises from the builder's actions during the period between 13.10.2020 to 21.07.2022, there were specific directions for stay on further construction/development works in the said project passed by the Hon'ble Supreme Court of India in ***M.A No. 50 of 2019*** vide order dated 21.07.2022 which was in operation from **13.10.2020** to **21.07.2022** and there is no evidence that the respondent did not comply with such order. The Authority observes that during this period, there was no construction carried out in the project nor any demands made by the

respondent from the allottees. In view of the above, the promoter cannot be held responsible for delayed possession interest during this period. Therefore, in the interest of equity, no interest shall be payable by the complainants as well as respondent from 13.10.2020 to 21.07.2022 in view of the stay order of Hon'ble Supreme Court on further construction/development works on the said project.

**G. Findings on the reliefs sought by the complainants**

- G.I To pay the amount of Assured Returns from the date of discontinuation i.e 01.04.2021 till the date of handing over of possession.**
- G.II Without prejudice to the rights of the Complainant, in case the Hon'ble Authority is of the opinion that the payment of Assured Returns is to be paid by the Respondent to the Complainant till the date as specified in the MOU i.e. till 18.06.2022, then complainant seeks the relief of payment of assured returns from 01.04.2021 till 18.06.2022 along with Delayed possession charges to be payable from 18.06.2022 till the date of actual handing over of possession as per Section 18 of the RERA Act, 2016.**
12. The complainant booked a unit in the project of the respondent and a MOU was executed between the complainant and the respondent on 25.06.2019. The sale consideration of the unit was Rs.30,73,302/-out of which the complainants have paid Rs.12,54,355/-. The complainant in the present complaint seeks relief for the pending assured return from 01.04.2021 till the offer of possession along with interest and thereafter, the guaranteed lease rent of Rs.26,352/- per month from the final offer of possession along with interest. The complainant is seeking the above said assured return on the basis of the Memorandum of Understanding (MOU) dated 25.06.2019.
13. It is pleaded that the respondent has not complied with the terms and conditions of the agreement. Though for some time, the amount of

assured returns was paid but later on, the respondent refused to pay the same by taking a plea of the Banning of unregulated Deposit schemes Act, 2019 (herein after referred to as the Act of 2019). But that Act does not create a bar for payment of assured returns even after coming into operation and the payments made in this regard are protected as per section 2(4)(iii) of the above-mentioned Act. However, the plea of respondent is otherwise and who took a stand that though it paid the amount of assured returns and did not paid after coming into force of the Act of 2019 as it was declared illegal.

14. The M.O.U dated 25.06.2019 can be considered as an agreement for sale interpreting the definition of the agreement for “agreement for sale” under section 2(c) of the Act and broadly by taking into consideration objects of the Act. Therefore, the promoter and allottee would be bound by the obligations contained in the memorandum of understanding and the promoter shall be responsible for all obligations, responsibilities, and functions to the allottee as per the agreement for sale executed inter-se them under section 11(4)(a) of the Act. An agreement defines the rights and liabilities of both the parties i.e., promoter and the allottee and marks the start of new contractual relationship between them. This contractual relationship gives rise to future agreements and transactions between them. The “agreement for sale” after coming into force of this Act (i.e., Act of 2016) shall be in the prescribed form as per rules but this Act of 2016 does not rewrite the “agreement” entered between promoter and allottee prior to coming into force of the Act as held by the Hon’ble Bombay High Court in case **Neelkamal Realtors**

***Suburban Private Limited and Anr. v/s Union of India & Ors.,*** (Writ Petition No. 2737 of 2017) decided on 06.12.2017.

15. It is pleaded on behalf of respondent/builder that after the Banning of Unregulated Deposit Schemes Act of 2019 came into force, there is bar for payment of assured returns to an allottee. But again, the plea taken in this regard is devoid of merit. Section 2(4) of the above mentioned Act defines the word 'deposit' as *an amount of money received by way of an advance or loan or in any other form, by any deposit taker with a promise to return whether after a specified period or otherwise, either in cash or in kind or in the form of a specified service, with or without any benefit in the form of interest, bonus, profit or in any other form, but does not include:*

- (i) *an amount received in the course of, or for the purpose of business and bearing a genuine connection to such business including*
- (ii) *advance received in connection with consideration of an immovable property, under an agreement or arrangement subject to the condition that such advance is adjusted against such immovable property as specified in terms of the agreement or arrangement.*

16. A perusal of the above-mentioned definition of the term 'deposit', shows that it has been given the same meaning as assigned to it under the Companies Act, 2013 and the same provides under section 2(31) includes any receipt by way of deposit or loan or in any other form by a company but does not include such categories of, amount as may be prescribed in consultation with the Reserve Bank of India. Similarly rule 2(c) of the Companies (Acceptance of Deposits) Rules, 2014 defines the meaning of deposit which includes any receipt of money by way of deposit or loan or in any other form by a company but does not include:

- (i) *as an advance, accounted for in any manner whatsoever, received in connection with consideration for on immovable property*

*(ii) as an advance received and as allowed by any sectoral regulator or in accordance with directions of Central or State Government;*

17. So, keeping in view the above-mentioned provisions of the Act of 2019 and the Companies Act 2013, it is to be seen as to whether an allottee is entitled to assured returns in a case where he has deposited substantial amount of sale consideration against the allotment of a unit with the builder at the time of booking or immediately thereafter and as agreed upon between them.
18. The Government of India enacted the Banning of Unregulated Deposit Schemes Act, 2019 to provide for a comprehensive mechanism to ban the unregulated deposit schemes, other than deposits taken in the ordinary course of business and to protect the interest of depositors and for matters connected therewith or incidental thereto as defined in section 2 (4) of the BUDS Act 2019.
19. The money was taken by the builder as deposit in advance against allotment of immovable property and its possession was to be offered within a certain period. However, in view of taking sale consideration by way of advance, the builder promised certain amount by way of assured returns for a certain period. So, on his failure to fulfil that commitment, the allottee has a right to approach the authority for redressal of his grievances by way of filing a complaint.
20. The project in which the advance has been received by the developer from the allottee is an ongoing project as per section 3(1) of the Act of 2015 and, the same would fall within the jurisdiction of the authority for giving the desired relief to the complainant besides initiating penal proceedings. So, the amount paid by the complainant to the builder is a



regulated deposit accepted by the later from the former against the immovable property to be transferred to the allottee later on.

21. The Authority under this Act has been regulating the advances received under the project and its various other aspects. So, the amount paid by the complainant to the builder is a regulated deposit accepted by the latter from the former against the immovable property to be transferred to the allottee later on. If the project in which the advance has been received by the developer from an allottee is an ongoing project as per section 3(1) of the Act of 2016 then, the same would fall within the jurisdiction of the authority for giving the desired relief to the complainant besides initiating penal proceedings.
22. As per Clause 2 of the Memorandum of Understanding dated 25.06.2019, the respondent undertook to pay Assured Return-cum-**Rs.13,725/-** per month on the amount paid by the complainant **till the offer of possession**. Thereafter, Rs.26,352/- for a total period of **36 months starting from 18.06.2019**.
23. In the present case, the payment of the Assured Return was to be made in two parts:
  - i. Rs.13.725/- per month till the Offer of possession.
  - ii. Rs.26,352/- per month as guaranteed Lease Rent for a total period of 36 months starting 18.06.2019.
24. The respondent has failed to make the payments of the Assured Returns-cum-Guaranteed Lease Rent as per the terms of the MOU. Also, the Occupation Certificate in respect of the said project has not been obtained by the respondent till date and no offer of possession has been made. Thus, the liability of the respondent to pay the Assured rent

amounting to Rs.13,725/- per month is still continuing and the respondent is directed to pay the amount of Rs.13,725/- till the offer of possession, after receiving the Occupation Certificate. Thereafter, the respondent is directed to pay guaranteed lease rent Rs.26,352/- for a period of 36 months as the timeline mentioned in clause 2 of the MOU dated 25.06.2019 has been delayed by the respondent. In the interest of equity, no interest shall be payable by the complainant as well as respondent from 13.10.2020 to 21.07.2022 in view of the stay order of Hon'ble Supreme Court on further construction/development works on the said project. Also, the respondent is exempted in making the payments of the Assured Return for the period from 13.10.2020 to 21.07.2022.

#### **G.II Delay possession charge.**

25. In the present complaint, the complainant intends to continue with the project and is seeking delay possession charges as provided under the proviso to section 18(1) of the Act. Sec. 18(1) proviso reads as under.

***"Section 18: - Return of amount and compensation***

*18(1). If the promoter fails to complete or is unable to give possession of an apartment, plot, or building, —*

*.....  
Provided that where an allottee does not intend to withdraw from the project, he shall be paid, by the promoter, interest for every month of delay, till the handing over of the possession, at such rate as may be prescribed."*

26. **Due date of handing over possession:** As per the documents available on record, MoU has been executed on 25.06.2019 but there is no due date of possession mentioned. So, the due date of possession cannot be ascertained. A considerate view has already been taken by the Hon'ble Supreme Court in the cases where due date of possession cannot be ascertained then a reasonable time period of 3 years has to be taken

into consideration. It was held in matter ***Fortune Infrastructure v. Trevor d' lima (2018) 5 SCC 442: (2018) 3 SCC (civ) 1*** and then was reiterated in ***Pioneer Urban land & Infrastructure Ltd. V. Govindan Raghavan (2019) SC 725 -:***

*"Moreover, a person cannot be made to wait indefinitely for the possession of the flats allotted to them and they are entitled to seek the refund of the amount paid by them, along with compensation. Although we are aware of the fact that when there was no delivery period stipulated in the agreement, a reasonable time has to be taken into consideration. In the facts and circumstances of this case, a time period of 3 years would have been reasonable for completion of the contract i.e., the possession was required to be given by last quarter of 2014. Further there is no dispute as to the fact that until now there is no redevelopment of the property. Hence, in view of the above discussion, which draw us to an irresistible conclusion that there is deficiency of service on the part of the appellants and accordingly the issue is answered."*

27. In the instant case, the promoter has allotted commercial shop in its project vide MoU dated 25.06.2019. In view of the above-mentioned reasoning, the date of allotment ought to be taken as the date for calculating the due date of possession. Therefore, the due date of handing over of the possession of the commercial shop comes out to be 25.06.2022.
28. **Admissibility of delay possession charges at prescribed rate of interest:** The complainant is seeking delay possession charges at prescribed rate of interest. Proviso to section 18 provides that where an allottee does not intend to withdraw from the project, he shall be paid, by the promoter, interest for every month of delay, till the handing over of possession, at such rate as may be prescribed and it has been prescribed under rule 15 of the rules. Rule 15 has been reproduced as under: -

**Rule 15. Prescribed rate of interest- [Proviso to section 12, section 18 and sub-section (4) and subsection (7) of section 19]**

- (1) For the purpose of proviso to section 12; section 18; and sub-sections (4) and (7) of section 19, the "interest at the rate prescribed" shall be the State Bank of India highest marginal cost of lending rate +2%.

*Provided that in case the State Bank of India marginal cost of lending rate (MCLR) is not in use, it shall be replaced by such benchmark lending rates which the State Bank of India may fix from time to time for lending to the general public.*

29. The legislature in its wisdom in the subordinate legislation under the provision of rule 15 of the rules, has determined the prescribed rate of interest. The rate of interest so determined by the legislature, is reasonable and if the said rule is followed to award the interest, it will ensure uniform practice in all the cases.
30. Consequently, as per website of the State Bank of India i.e., <https://sbi.co.in>, the marginal cost of lending rate (in short, MCLR) as on date i.e., 25.11.2025 is 8.85%. Accordingly, the prescribed rate of interest will be marginal cost of lending rate +2% i.e., 10.85%.
31. The definition of term 'interest' as defined under section 2(za) of the Act provides that the rate of interest chargeable from the allottees by the promoter, in case of default, shall be equal to the rate of interest which the promoter shall be liable to pay the allottees, in case of default. The relevant section is reproduced below:

*"(za) "interest" means the rates of interest payable by the promoter or the allottee, as the case may be.*

*Explanation. —For the purpose of this clause—*

- (i) *the rate of interest chargeable from the allottee by the promoter, in case of default, shall be equal to the rate of interest which the promoter shall be liable to pay the allottee, in case of default;*
- (ii) *the interest payable by the promoter to the allottee shall be from the date the promoter received the amount or any part thereof till the date the amount or part thereof and interest thereon is refunded, and the interest payable by the allottee to the promoter*



*shall be from the date the allottee defaults in payment to the promoter till the date it is paid;"*

32. Therefore, interest on the delay payments from the complainant shall be charged at the prescribed rate i.e., 10.85% by the respondent/promoter which is the same as is being granted to the complainant in case of delay possession charges.
33. On consideration of documents available on record and submissions made by the complainants and the respondent, the authority is satisfied that the respondent is in contravention of the provisions of the Act. The possession of the subject unit was to be completed within a stipulated time i.e., by 25.06.2022. it is important to note that till date no occupation certificate has been received by the respondent. However, the respondent has failed to pay the assured return and delay possession charge till date of this order. Accordingly, it is the failure of the respondent/promoter to fulfil its obligations and responsibilities as per the agreement/MoU.
34. However now, the proposition before it is as to whether the allottee who is getting/entitled for assured return even after expiry of due date of possession, can claim both the assured return as well as delayed possession charges?
35. To answer the above proposition, it is worthwhile to consider that the assured return is payable to the allottees on account of provisions in the BBA or in the MoU. The assured return in this case is payable as per "MoU". The rate at which assured return has been committed by the promoter is Rs.13,725/- p.m. on the total amount received till possession is offered to the complainant. If we compare this assured return with delayed possession charges payable under proviso to





Section 18(1) of the Act, 2016, the assured return is much better i.e., assured return in this case is payable at Rs.13,725/- p.m. on the total amount received till possession is offered to the complainant whereas the delayed possession charges are payable Rs.11,341.45/- per month. By way of assured return, the promoter has assured the allottee that they would be entitled for this specific amount in terms of MoU. The purpose of delayed possession charges after due date of possession is served on payment of assured return after due date of possession as the same is to safeguard the interest of the allottee as their money is continued to be used by the promoter even after the promised due date and in return, they are to be paid either the assured return or delayed possession charges whichever is higher.

36. Accordingly, the authority decides that in cases where assured return is reasonable and comparable with the delayed possession charges under Section 18 then the allottees shall be entitled to assured return without prejudice to any other remedy including compensation.
37. In the present complaint, as per clause 2 of the MoU dated 25.06.2019, the amount on account of assured return was payable till the possession is offered to the complainant. The admitted fact is that the respondent-promoter paid assured return till March 2019. Till date no occupation certificate has been received by the respondent. However, possession of the subject unit has not been offered by the respondent till date. Therefore, considering the facts of the present case, the respondent is directed to pay the amount of Rs.13,725/- till the offer of possession, after receiving the Occupation Certificate. Thereafter, the respondent is directed to pay Guaranteed lease return Rs.26,352/- for a period of 36

months starting from 18.06.2019 as the timeline mentioned in clause 2 of the MOU dated 25.06.2019 has been delayed by the respondent. In the interest of equity, no interest shall be payable by the complainant as well as respondent from 13.10.2020 to 21.07.2022 in view of the stay order of Hon'ble Supreme Court on further construction/development works on the said project. Also, the respondent is exempted in making the payments of the Assured Return for the period from 13.10.2020 to 21.07.2022

**G.III To Handover the possession of the unit, in a habitable state, after obtaining the occupation certificate from the concerned Authority.**

38. It is a matter of fact that till not no occupation certificate has been obtained by the respondent. Therefore, the respondent is directed to handover the possession of the subject unit after obtaining occupation certificate from the competent Authority.,

**G.IV. Direct the respondent to execute sale deed after completion of the project in favour of the complainants.**

39. Under Section-17(1) proviso of the Act, 2016, the respondent/promoter is under an obligation to execute the registered conveyance deed in favour of the allottee/complainant within three months from the date of issue of occupancy certificate. The relevant provision is reproduced below:

***"Section 17 . Transfer of title***

(1) *the promoter shall execute a registered conveyance deed .....local laws:*

*Provided that, in absence of any local law, conveyance deed in favour of the allottee or the association of the allottees or the competent authority, as the case may be, under this section shall be carried out by the promoter within three months from the date of issue of occupancy certificate.*

*[Emphasis supplied]*

40. The Authority hereby directs the respondent to execute the conveyance deed in favour of the complainants within 3 months after obtaining the occupation certificate from the competent authorities.

**G.V To not raise any payment demand, in violation of the provisions of RERA Act, 2016 and/or contrary to the terms of the Agreement.**

41. The respondent is directed not to charge anything, which is not part of MoU.

**G.VI Pass an order imposing penalty on the builder on account of various defaults and illegalities under Rera Act, 2016 and the same be ordered to be paid to the complainant.**

42. The above said relief was not pressed by the complainant counsel during the arguments in the course of hearing. Also, the complainant failed to provide or describe any information related to the above-mentioned relief sought. The authority is of the view that the complainant counsel does not intend to peruse the relief sought by the complainant. Hence, the authority has not returned any findings with regard to the above-mentioned relief.


**H. Directions of the Authority**

43. Hence, the Authority hereby passes this order and issues the following directions under section 37 of the Act to ensure compliance of obligations cast upon the promoter as per the function entrusted to the authority under section 34(f):
- The respondent is directed to pay the amount of assured return at the agreed rate i.e., Rs.13,725/- per month from the date, the payment of assured return has not been paid i.e., April 2021 till the offer of possession, after receiving the Occupation certificate from the competent authorities and thereafter, an amount of Rs.26,352/- per



- month as guaranteed lease rent for a total period of 36 months starting from 18.06.2019.
- ii. No interest shall be payable by the complainant as well as respondent from 13.10.2020 to 21.07.2022 in view of the stay order of Hon'ble Supreme Court on further construction/development works on the said project. Also, the respondent is exempted in making the payments of the Assured Return for the period from 13.10.2020 to 21.07.2022.
  - iii. The respondent is directed to pay arrears of accrued assured return as per MoU dated 25.06.2019 till date at the agreed rate within 90 days from the date of this order after adjustment of outstanding dues, if any, from the complainants and failing which that amount would be payable with interest @8.85% p.a. till the date of actual realization.
  - iv. The respondent is directed to execute the registered conveyance deed in favour of the complainants within 3 months from the date of obtaining the occupation certificate.
  - v. The respondent shall not charge anything from the complainants which is not the part of the agreement of sale.
44. Complaint stands disposed of.
45. File be consigned to registry.

  
Phool Singh Saini  
Member

  
Ashok Sangwan  
Member

Haryana Real Estate Regulatory Authority, Gurugram  
Dated: 25.11.2025