

**BEFORE THE HARYANA REAL ESTATE REGULATORY
AUTHORITY, GURUGRAM**

Complaint no.:	1718 of 2019
First date of hearing:	05.11.2019
Date of decision:	08.04.2022

1. Gaurav Modi
2. Rajat Aggarwal

Both RR/o D-3, Maharani Bagh, New Delhi-110065

Complainants

Versus

1. M/s Anjali Promoters & Developers Pvt. Ltd.
2. M/s BPTP Ltd.
3. Mr. Yashpal Singh Antil, Director M/s Anjali Promoters & Developers Pvt. Ltd

Office address: 28, ECE House, 1st Floor, K.G. Marg, New Delhi-110001

Respondents

CORAM:

Dr. K. K. Khandelwal
Shri Vijay Kumar Goyal

**Chairman
Member**

APPEARANCE:

Sh. Arsh Mehta (Advocate)
Sh. Venkat Rao (Advocate)

**Complainants
Respondents**

ORDER

1. The present complaint dated 04.12.2019 has been filed by the complainants/allottees under section 31 of the Real Estate (Regulation and Development) Act, 2016 (in short, the Act) read with rule 28 of the Haryana Real Estate (Regulation and Development) Rules, 2017 (in short, the Rules) for violation of section 11(4)(a) of the Act wherein it is *inter alia* prescribed that the promoter shall be responsible for all obligations, responsibilities and functions as provided under the

provision of the Act or the rules and regulations made there under or to the allottee as per the agreement for sale executed *inter se*.

A. Unit and project related details

2. The particulars of unit details, sale consideration, the amount paid by the complainants, date of proposed handing over the possession, delay period, if any, have been detailed in the following tabular form:

S no.	Heads	Information
1.	Project name and location	"CENTRA ONE", Sector-61, Gurugram
2.	Project area	3.675 acres
3.	Nature of the project	Commercial Complex
4.	DTCP license no. and validity status	277 of 2007 dated 17.12.2007 valid up to 16.12.2019
5.	Name of licensee	Saixpo Overseas Pvt. Ltd.
6.	RERA registration details	Not Registered
7.	Unit no.	14-1410, 14th floor [pg. 80 of complaint]
8.	Unit measuring	1000 sq. ft. [pg. 80 of complaint]
9.	Date of allotment letter	21.12.2007 [pg. 33 of complaint]
10.	Date of execution of flat buyer agreement	18.11.2011 [page 78 of complaint]
11.	Possession clause	Clause 2 Possession <i>2.1 The possession of the said Premises shall be endeavored to be delivered to the intending Purchaser by 31st December 2011, however, subject to clause 9 herein and strict adherence to the terms and conditions of this agreement by the Intending Purchaser. The intending Seller shall give Notice of</i>



possession to the Intending Purchaser with regard to the date of handing over of possession, and in the event the intending purchaser fails to accept and take the possession of the said Premises on such Date specified in the notice to the intending Purchaser shall be deemed to be custodian of the said Premises from the date indicated in the notice of possession and the said Premises shall remain at the risk and cost of the intending Purchaser.

2.2 The intending Purchaser shall only be entitled to the possession of the said Premises after making full payment of the Consideration and other charges due and payable. Under no circumstances shall the possession of the said premises be given to the intending Purchaser unless all the payments in full, along with interest due, if any, have been made by the intending purchaser to the intending seller. However, subject to full payment of consideration along with interest by the intending purchaser, if the Intending Seller fails to deliver the possession of the said Premises to the **Intending Purchaser by June 2012**, however, subject to clause 9 herein and adherence to the terms and condition of this agreement by the intending Purchaser, then the Intending Seller shall be liable to pay penalty to the intending Purchaser @ Rs.15/- per sq. ft. per month up till the date of handing over of said Premise by giving appropriate notice to the Intending

		<p><i>Purchaser in this regard. If the intending seller has applied to DTCP/any other competent authority for issuance of occupation and/or completion certificate by 30 April 2012 and the delay, if any, in making offer of possession by June 2013 is attributable to any delay on part of DTCP/competent authority, then the Intending Seller shall not be required to pay any penalty under this clause.</i></p> <p><i>(Emphasis supplied)</i></p> <p>[pg. 84 of complaint]</p>
12.	Due date of possession	30.06.2012 [Note: Grace period included]
13.	Total sale consideration as per statement of account annexed with offer of possession dated 19.11.2018	₹76,80,189/- [pg. 123 of complaint]
14.	Amount paid by the complainant as per statement of account annexed with offer of possession dated 19.11.2018	₹60,36,320/- [pg. 123 of complaint]
15.	Delay in handing over possession till the date of offer of possession plus two months i.e., 19.01.2019	6 years 6 months 20 days
16.	Occupation certificate	09.10.2018
17.	Offer of possession of the unit no. 015-1510	19.11.2018 [pg. 121 of complaint]

B. Facts of the complaint

3. The complainants have pleaded the complaint on the following facts:

- a. The complainants then booked a commercial space in the project proposed to be promoted by BPTP at Faridabad and made an initial payment of Rs. 5,55,000/- vide cheque No. 755392 dated 09.11.2006 drawn on ICICI Bank.
- b. The complainants who were caught in the web of false promises of the agents of the respondent no.2 company, paid a further sum of Rs 2,66,250/-towards the payment of 1" Instalment by way of cheque no.771413 dated 29.01.2007 drawn on SBI.
- c. Sometimes in August 2007, respondent no.2 informed that its project at Faridabad, Haryana was stuck and would not see the light of the day and that the money paid by the complainants would be adjusted /transferred towards another project that was being developed at village Ghata, Gurugram, Haryana by respondent no.2 sister concern. The complainants agreed to this and as directed wrote a letter to respondent no.2 confirming their decision to move ahead.
- d. The complainants then received in December 2007, a letter assuring an allotment of commercial space in the upcoming project at village Ghata District Gurugram from the respondent no.1, M/s Anjali Promoters and Developers Pvt. Ltd.
- e. M/s Anjali Promoters & Developers Pvt Ltd has a wholly owned subsidiary M/s Saiexpo Overseas Pvt Ltd., a company duly incorporated under the provisions of Companies Act is the owner of land admeasuring 3.675 acres at sector-61, Gurugram.
- f. The respondent no.1asked complainants to deposit Rs 5,77,500/ towards 10% basic sales price as per the payment plan subject to terms and conditions of a space buyer agreement (SBA) to be

entered into in due course. The complainants made the payment of Rs. 5,77,500/-.

- g. An allotment cum demand letter provisionally allotting a commercial space /unit no. 014-1410 measuring about 1000 sq.ft. in project "Centra One" at sector-61, Gurugram was issued to complainants by respondent no.1 on 16-06-2008 with a demand of Rs15,19,750/-towards part basic sales price, EDC, IDC, PLC, Car Parking. The complainants paid a sum of Rs 10,00,000/- towards part settlement of the demand.
- h. The complainants approached the respondent no.1 for executing a space buyer agreement (SBA) as per the terms however respondent no.1 insisted for further payments despite the fact that complainants had already paid more than 45% of the total sales price of Rs 52,36,000/ during the last 21 months. The payment plan was not a construction linked but a tool mischievously designed to recover 67.5% of the basic sales price of Rs 46,35,000/-much before the start of construction.
- i. The respondent no.1 raised many reminders for settlement of demands along with site images showing progress till 31.05.2011 but none of the demand letters were paid by complainants. It entailed a further sum of Rs 21,56,920/- from complainants. The roadmap for the completion was not clear even after 4.5 years of booking and no SBA was entered into with respondent no.1.
- j. Thereafter the project construction gathered the momentum and complainant settled all the demand letters raised starting 28.06.2011 till 07.11.0211. The construction reached at the top floor slab after 12th floor got constructed.

- k. That the space buyer agreement (SBA) dated 18th of Nov 2011 executed between complainants and respondent no.1 for allotment of an office space no. 1410 on 14th floor having a super area of 1000 sq. ft. (92.902 sq. mts.) at a consideration of Rs 4,635/- per sq. ft. of super area i.e., total consideration of Rs 46,35,000/- to the complainants, Mr. Gaurav Modi and Mr. Rajat Aggarwal.
- l. The complainants had already paid approx.95% the total sales price of Rs 52,36,000/- during the last 60 months which included the basic sales price of Rs 46,35,000/- an EDC-IDC of Rs 3,01,000/- and a car park of Rs. 3,00,000/-. The total payments made by the complainants including applicable taxes was Rs. 58,08,263/-.
- m. The possession of the office unit was not offered by the respondent no.1 by due date which as per the SBA was scheduled for 31.12.2011. The complainants were subjected to unethical trade practice as well as subject of harassment in the name and guise of a biased, arbitrary and one-sided space buyer agreement (SBA). The respondent no.1 not only failed to adhere to the terms and conditions of SBA dated 18/11/2011 but also illegally extracted money from the petitioner by making false promises and statements. The petitioner was always kept in dark about the construction status.

C. Relief sought by the complainants:

4. The complainants have sought following reliefs:
- a. Direct the respondent to offer a distinct, habitable commercial office space for complainants use with facilities as per the terms since OC for the complex has already been received 6 months ago.

- b. Direct the respondent to pay interest @18% equal to what respondent charges from complainant as per the buyer's agreement.
 - c. Refund the VAT, GST and other taxes paid by the complainants to the respondent due to delayed of construction.
5. On the date of hearing, the authority explained to the respondent/promoter about the contravention as alleged to have been committed in relation to section 11(4) (a) of the Act to plead guilty or not to plead guilty.

D. Reply by the respondent

6. The respondent has contested the complaint on the following grounds:
- a. That the complainants have also concealed from this Hon'ble Authority that the respondent no. 1 being a customer centric company has always addressed the concerns of the complainants and had requested the complainants time and again to visit the office of the respondent no. 1 in order to amicably resolve the concerns of the complainants. However, notwithstanding the several efforts made by the respondent no. 1 to attend to the queries of the complainants to their complete satisfaction, the complainants deliberately proceeded to file the present complaint before this hon'ble authority against the respondent no. 1.
 - b. That the complainants have alleged that the respondents have delayed the project and in terms of the SBA whereby the respondents had agreed to handover possession by 31.12.2011, there has been a huge delay, however it is clarified that the possession timelines as per clause 2.1 of the SBA dated 18.11.2011 were subject to clause 9 and strict adherence to the terms and conditions of the agreement.

- c. In this context, it is further submitted that the respondents with a view to create a world class commercial space, engaged renowned architects Cervera and Pioz of Spain for the said project. The respondents also engaged renowned contractor M/s Ahluwalia Contracts (P) Ltd. for the said project. The respondents launched the project with a vision of creating an iconic building and hence, engaged the best professionals in the field for the same who are well known for their timely commitment as well.
- d. The respondents had conceived that the project would be deliverable by 31.12.2011 based on the assumed cash flows from the allottees of the project. However, it was not in the contemplation of the respondents that the allottees including the complainants herein would hugely default in making payments and hence, cause cash flow crunch in the project. The complainants were also aware that as per the SBA, timely payment of the instalments was the essence of the contract, however demand raise vide offer of possession is outstanding till date.
- e. It is submitted that in the 1st year (FY 07) demands amounting to Rs.20.84 crores were raised by the respondent in accordance with the payment plans chosen by customers, and only Rs. 15.83 Crores was paid by the customers. Over 43% customers defaulted in making timely payment in FY2007, and percentage of defaulting customers swelled to 56%, 40% and 68% in the FY 09,10 and 11 respectively.
- f. It is however pertinent to point out that the construction of the project as well as the unit in question is complete. The respondent no. 1 has received occupation certificate on 09.10.2018, in

accordance with which the respondent vide its letter dated 19.11.2018 has already served OOP letter to the complainants thereby requesting them to clear the outstanding dues and complete the documentation in order to initiate the process of physical handover of possession of the unit in question. As a goodwill gesture, the respondent no. 1 further after issuance of OOP letter, has also granted special credit discount amounting to Rs. 8,30,250.00/- to the complainants with regard to the said unit.

7. Copies of all the documents have been filed and placed on record. The authenticity is not in dispute. Hence, the complaint can be decided on the basis of these undisputed documents.

E. Jurisdiction of the authority

8. The authority observed that it has territorial as well as subject matter jurisdiction to adjudicate the present complaint for the reasons given below.

E.I. Territorial jurisdiction

9. As per notification no. 1/92/2017-1TCP dated 14.12.2017 issued by Town and Country Planning Department, the jurisdiction of Real Estate Regulatory Authority, Gurugram shall be entire Gurugram District for all purpose with offices situated in Gurugram. In the present case, the project in question is situated within the planning area of Gurugram District, therefore this authority has complete territorial jurisdiction to deal with the present complaint.

E.II. Subject matter jurisdiction

10. The authority has complete jurisdiction to decide the complaint regarding non-compliance of obligations by the promoter as per provisions of section 11(4)(a) of the Act leaving aside compensation

which is to be decided by the adjudicating officer if pursued by the complainants at a later stage.

F. Findings on the objections raised by the respondent

F.I. Objection raised by the respondent regarding force majeure condition

11. The respondent has submitted the following contentions to be taken into note by the authority for granting grace period on account of force majeure:
 - a. That the complainant is the allottee of a shop bearing no. 015-1510 in the commercial project of the respondent company, Centra One, situated in Gurugram, Haryana. The complainant in the present complaint is inter alia seeking interest on account of delay in handing over possession. The project, Centra One, is a business complex situated in Gurugram's sector 61, spread over an area of 3.675 acres. The said commercial complex has been developed by M/s Anjali Promoters Pvt. Ltd. in collaboration with M/s Saiexpo Overseas Pvt. Ltd. and M/s Countrywide Promoters Pvt. Ltd (collectively referred to as 'Company'). Subsequently, Department of Town and Country Planning, Haryana ("DTCP") has issued a license bearing no. 277 of 2007 to M/s Countrywide Promoters Pvt. Ltd. for developing a commercial complex on the said land.
 - b. That the timeline for possession as per the space buyer's agreement, was proposed to be by 31st December 2011 with a further grace period of 6 months. Thus, possession of the unit in question was proposed to be handed over by 30th June 2012. It is further submitted that the said timeline for possession was subject

- to force majeure and timely payment of installments by the complainant.
- c. That it is pertinent to point out that both the parties as per the application form duly agreed that the respondent shall not be held responsible or liable for any failure or delay in performing any of its obligations or undertakings as provided for in the agreement, if such performance is prevented, delayed or hindered by delay on part of or intervention of statutory authorities like DTCP or the local authorities or any other cause not within the reasonable control of the Respondent. In such cases, the period in question shall automatically stand extended for the period of disruption caused by such operation, occurrence or continuation of force majeure circumstance(s).
- d. The possession timelines for the said project were subject to force majeure circumstances and timely payment of called installments by the allottees. "Force Majeure", a French term equivalent to "Vis majeure", in Latin, means "superior force". A force majeure clause is defined under the Black's Law Dictionary as 'A contractual provision allocating the risk if performance becomes impossible or impracticable, especially as a result of an event or effect that the parties could not have anticipated or controlled.
- e. That delay, if any, in handing over of possession of the units of the said project is due to reasons beyond the control of the company. In this regard it is pertinent to point out that on 29.05.2008, the company applied for grant of approval of building plans from the DTCP.

- f. That on 21.07.2008, in the meeting of the building plan approval committee, the committee members concurred with the report of Superintending Engineer (HQ), HUDA and STP, Gurgaon who had reported that the building plans were in order. The said members also took note of the report of the STP (E&V)'s observation on the building plans. The members stated that the said observations were "minor in nature" and hence approved the building plans subject to corrections.
- g. That DTCP vide letter dated 30.07.2008 approved the building plans of the company subject to certain rectification of deficiencies. There were in total 3 deficiencies which were asked to be corrected by the company, namely, NOC from AAI to be submitted, covered area not correct and lastly fire safety measures were not provided.
- h. That in compliance with the directions issued by DTCP vide office memo no. ZP-345/6351 dated 30.07.2008, the company submitted revised building plans on 27.08.2008 vide letter dated 25.08.2008. It is pertinent to point out that since there were no further objections conveyed to the company for the release of the building plans it was assumed that the building plans would be released automatically. Since no communication was received by the company for almost 5 months, the company on its own volition enquired the reasons for delay in release of the building plans by DTCP. To its astonishment, it came to the company's knowledge that the same was being withheld by DTCP on account of EDC dues. However, no formal communication qua the same was received by the company. Nonetheless, the company on 15.01.2009 and 16.01.2009 requested DTCP to release its building plans while

submitting an undertaking to clear the EDC dues within a specified time period. It is pertinent to point out that there were no provisions in the Haryana Development and Regulation of Urban Areas Act, 1975 or the Haryana Development and Regulation of Urban Areas Rules, 1976 or any law prevalent at that time which permitted DTCP to withhold release of a building plan on account of dues towards EDC.

- i. That DTCP on 27.02.2009 after a lapse of almost six months from the date of submission of the revised building plans, conveyed the company to clear EDC/IDC dues while clearly overlooking the undertakings given by the company.
- j. That it is stated that the company, on 03.08.2010 deposited full EDC/IDC with the department. It is pertinent to mention herein that in terms of the license granted and the conditional approval of the building plans, the company had started developing the project. That to its surprise, the company received a notice by DTCP dated 19.03.2013 directing the company to deposit composition charges of Rs.7,37,15,792/- on account of alleged unauthorized construction of over an area of 34238.64 sq. mtr. The said demand was questioned by the company officials in various meetings with DTCP officials. Various representations were made by the company on 04.09.2013, 22.10.2013, 11.11.2013, 02.12.2013, 14.03.2014, 15.04.2014, 07.07.2014, 13.11.2014, 09.02.2015, 07.04.2015. The company in its representation dated 05.06.2015 pointed out all the illegalities in the demand of composition charges of Rs.7.37 crores.
- k. That instead of clarifying the issue, DTCP further issued a demand letter on 31.12.2015 directing the company to deposit Rs. 7.37

crores as composition charges, Rs. 54,72,889 as labour cess and Rs. 55,282 on account of administrative charges. That the company succumbed to the undue pressure and on 13.01.2016 deposited Rs. 7.37 crores with DTCP as composition charges and further requested for release of its building plans. The company on 13.01.2016 further deposited an amount of Rs.41,68,171/- towards the balance labour cess.

- i. That even after clearing the dues of EDC/IDC and payment of composition charges, building plan was not released by DTCP, instead, the company was asked to apply for sanction of building plan again as per the new format. The same was duly done by the company on 16.06.2017. Further, the company, on completion of construction applied for grant of occupation certificate on 29.07.2017. That the company on the very next day i.e., 25.10.2017 replied to the DTCP justifying the concern while submitting the building plan again for approval. In the meantime, the company also paid composition charges to the tune of Rs.43,63,127/- for regularization of construction of the project.
- m. That, finally on 12.01.2018 the building plan was approved for the Centra One, post approval of the same, the company on 21.05.2018, in continuation to its application dated 31.07.2017, again requested DTCP for grant of occupation certificate for its project. It is stated that occupation certificate was duly granted by DTCP on 09.10.2018. Thus, even after having paid the entire EDC dues in the year 2010 the building plans for the project in question was not released by DTCP. It is reiterated that release/approval of building plan at that point in time was not linked with payment of EDC.

- n. It is pertinent to mention that in 2013 the company received a surprise demand of Rs.7.37 crores for composition towards unauthorized construction without considering the fact that construction at the project site was carried out by the company on the basis of approval of building plan in the meeting of the building plan approval committee on 21.07.2008. Even after payment of the composition charges, the building plan was not released by DTCP instead, the company was asked to apply for sanction of building plan again as per the new format. The same was duly done by the company on 16.06.2017. However, it is after almost a lapse of 10 years from the date of first application that the building plan was finally approved on 12.01.2018. Thus, the circumstances as mentioned hereinabove falls squarely into the definition and applicability of the concept of 'force majeure'.
- o. That in addition to the above, the project also got delayed due to a complete ban on extraction of ground water for construction by the Central Ground Water Board. On 13.08.2011, the Central Ground Water Board declared the entire Gurgaon district as 'notified area' which in turn led to restriction on abstraction of ground water only for drinking / domestic use. Hence, the developer/company had to use only treated water for construction and/or to buy water for construction.
- p. That the *Hon'ble Supreme Court recently in Puri Constructions Pvt. Ltd. Vs. Dr. Viresh Arora (Civil Appeal No. 3072 of 2020)* on 3rd September 2020 while allowing the appeal preferred by the Developer company against an order passed by the Ld. NCDRC directed the Ld. Commission to decide afresh on the matter in issue

while taking into consideration the force majeure circumstances pleaded by the developer.

- q. The Hon'ble Supreme Court concurred with the submissions made by the Developer Company that though the NCDRC noted that the developer pleaded force majeure on the ground that
- i. the construction of the flats could not proceed due to a stay granted by the National Green Tribunal on construction during the winter months; and
 - ii. demonetization affected the real estate industry resulting in delays in completion, the submission has not been dealt with
- r. The second submission which was urged on behalf of the developer was that in similar other cases, the NCDRC has condoned the delay of the nature involved in the present case in handing over possession, having regard to the quantum of delay involved.
- s. Thus, delay, if any, in handing over possession to allottees of Centra One has been due to reasons beyond control of the company and the same need to be taken into consideration by RERA in so awarding delay possession compensation while also giving the company an extension of 10 years so as to complete the project by 2018-19.
12. As far as this issue is concerned the authority the authority has already settled this issue in complaint bearing no. **1567 of 2019** titled as ***Shruti Chopra & anr. V/s Anjali Promoters & Developers Pvt. Ltd.*** wherein the authority is of the considered view that if there is lapse on the part of competent authority in granting the required sanctions within reasonable time and that the respondent was not at fault in fulfilling the conditions of obtaining required approvals then the respondent should

approach the competent authority for getting this time period i.e., 31.12.2011 till 19.11.2018 be declared as "zero time period" for computing delay in completing the project. However, for the time being, the authority is not considering this time period as zero period and the respondent is liable for the delay in handing over possession as per provisions of the Act.

G. Findings on the relief sought by the complainants

G.I. Direct the respondent to pay interest @18% equal to what respondent charges from complainant as per the buyer's agreement.

13. In the present complaint, the complainants intend to continue with the project and is seeking delayed possession charges interest on the amount paid. Clause 2.1 & 2.2 of the buyer's agreement (in short, agreement) provides for handing over of possession and is reproduced below: -

"The possession of the said Premises shall be endeavored to be delivered to the intending Purchaser by 31st December 2011, however, subject to clause 9 herein and strict adherence to the terms and conditions of this agreement by the Intending Purchaser. The intending Seller shall give Notice of possession to the Intending Purchaser with regard to the date of handing over of possession, and in the event the intending purchaser fails to accept and take the possession of the said Premises on such Date specified in the notice to the intending Purchaser shall be deemed to be custodian of the said Premises from the date indicated in the notice of possession and the said Premises shall remain at the risk and cost of the intending Purchaser.

2.2 The intending Purchaser shall only be entitled to the possession of the said Premises after making full payment of the Consideration and other charges due and payable. Under no circumstances shall the possession of the said premises be given to the intending Purchaser unless all the payments in full, along with interest due, if any, have been made by the intending purchaser to the intending seller. However, subject to full payment of consideration along with interest by the intending purchaser, if the Intending Seller fails to deliver the possession of the said Premises to the Intending Purchaser by June

2012, however, subject to clause 9 herein and adherence to the terms and condition of this agreement by the intending Purchaser, then the Intending Seller shall be liable to pay penalty to the intending Purchaser @ Rs.15/- per sq. ft. per month up till the date of handing over of said Premise by giving appropriate notice to the Intending Purchaser in this regard. If the intending seller has applied to DTCP/any other competent authority for issuance of occupation and/or completion certificate by 30 April 2012 and the delay, if any, in making offer of possession by June 2013 is attributable to any delay on part of DTCP/ competent authority, then the Intending Seller shall not be required to pay any penalty under this clause"

14. At the outset, it is relevant to comment on the preset possession clause of the agreement wherein the possession has been subjected to all kinds of terms and conditions of this agreement and application, and the complainant not being in default under any provisions of this agreement and compliance with all provisions, formalities and documentation as prescribed by the promoter. The drafting of this clause and incorporation of such conditions are not only vague and uncertain but so heavily loaded in favor of the promoter and against the allottee that even a single default by the allottee in fulfilling formalities and documentations etc. as prescribed by the promoter may make the possession clause irrelevant for the purpose of allottee and the commitment date for handing over possession loses its meaning. The incorporation of such clause in the flat buyer agreement by the promoter is just to evade the liability towards timely delivery of subject unit and to deprive the allottee of his right accruing after delay in possession. This is just to comment as to how the builder has misused his dominant position and drafted such mischievous clause in the agreement and the allottee is left with no option but to sign on the dotted lines.
15. **Admissibility of grace period:** The promoter has proposed to hand over the possession of the apartment by 30.06.2012. Since in the



present matter the allotment letter incorporates unqualified reason for grace period/extended period in the possession clause. Accordingly, the authority allows grace period of 6 months to the promoter being unqualified at this stage.

16. **Admissibility of delay possession charges at prescribed rate of interest:** Proviso to section 18 provides that where an allottee does not intend to withdraw from the project, he shall be paid, by the promoter, interest for every month of delay, till the handing over of possession, at such rate as may be prescribed and it has been prescribed under rule 15 of the rules. Rule 15 has been reproduced as under:

Rule 15. Prescribed rate of interest- [Proviso to section 12, section 18 and sub-section (4) and subsection (7) of section 19]

(1) For the purpose of proviso to section 12; section 18; and sub-sections (4) and (7) of section 19, the "interest at the rate prescribed" shall be the State Bank of India highest marginal cost of lending rate +2%.

Provided that in case the State Bank of India marginal cost of lending rate (MCLR) is not in use, it shall be replaced by such benchmark lending rates which the State Bank of India may fix from time to time for lending to the general public

17. The legislature in its wisdom in the subordinate legislation under the provision of rule 15 of the rules, has determined the prescribed rate of interest. The rate of interest so determined by the legislature, is reasonable and if the said rule is followed to award the interest, it will ensure uniform practice in all the cases.
18. Consequently, as per website of the State Bank of India i.e., <https://sbi.co.in>, the marginal cost of lending rate (in short, MCLR) as on date i.e., **08.04.2022** is 7.30%. Accordingly, the prescribed rate of interest will be marginal cost of lending rate +2% i.e., 9.30%.
19. The definition of term 'interest' as defined under section 2(z) of the Act provides that the rate of interest chargeable from the allottee by the promoter, in case of default, shall be equal to the rate of interest which



the promoter shall be liable to pay the allottee, in case of default. The relevant section is reproduced below:

"(za) "interest" means the rates of interest payable by the promoter or the allottee, as the case may be.

Explanation. —For the purpose of this clause—

(i) the rate of interest chargeable from the allottee by the promoter, in case of default, shall be equal to the rate of interest which the promoter shall be liable to pay the allottee, in case of default.

(ii) the interest payable by the promoter to the allottee shall be from the date the promoter received the amount or any part thereof till the date the amount or part thereof and interest thereon is refunded, and the interest payable by the allottee to the promoter shall be from the date the allottee defaults in payment to the promoter till the date it is paid;"

20. Therefore, interest on the delay payments from the complainant shall be charged at the prescribed rate i.e., **9.30%** by the respondent/promoter which is the same as is being granted to the complainant in case of delayed possession charges.
21. On consideration of the documents available on record and submissions made regarding contravention of provisions of the Act, the authority is satisfied that the respondent is in contravention of the section 11(4)(a) of the Act by not handing over possession by the due date as per the agreement. By virtue of clause 2.1 of the buyer's agreement executed between the parties on 18.11.2011, the possession of the subject apartment was to be delivered by 30.06.2012. As far as grace period is concerned, the same is allowed being unqualified and as far as force majeure note is concerned the authority has not considered that period as zero period accordingly the due date of possession remains the same. The respondent has offered the possession of the subject apartment on 19.11.2018. Accordingly, it is the failure of the respondent/promoter to fulfil its obligations and responsibilities as per the agreement to hand over the possession within the stipulated period.



22. Section 19(10) of the Act obligates the allottees to take possession of the subject unit within 2 months from the date of receipt of occupation certificate. In the present complaint, the occupation certificate was granted by the competent authority on 09.10.2018. The respondent offered the possession of the unit in question to the complainant only on 19.11.2018, so it can be said that the complainant came to know about the occupation certificate only upon the date of offer of possession. Therefore, in the interest of natural justice, the complainant should be given 2 months' time from the date of offer of possession. This 2 month of reasonable time is being given to the complainant keeping in mind that even after intimation of possession, practically they have to arrange a lot of logistics and requisite documents including but not limited to inspection of the completely finished unit, but this is subject to that the unit being handed over at the time of taking possession is in habitable condition. It is further clarified that the delay possession charges shall be payable from the due date of possession i.e., 30.06.2012 till the expiry of 2 months from the date of offer of possession (19.11.2018) which comes out to be 19.01.2019.
23. Accordingly, the non-compliance of the mandate contained in section 11(4)(a) read with proviso to section 18(1) of the Act on the part of the respondent is established. As such the allottee shall be paid, by the promoter, interest for every month of delay from due date of possession i.e., 30.06.2012 till the date of offer of the possession of the unit plus two months i.e., till 19.01.2019, at prescribed rate i.e., 9.30 % p.a. as per proviso to section 18(1) of the Act read with rule 15 of the rules

G.II. Direct the respondent to offer a distinct, habitable commercial office space for complainants use with facilities as per the

terms since OC for the complex has already been received 6 months ago.

24. The respondent has already offered the possession of the subject unit on 19.11.2018 after the grant of OC. Therefore, the complainant is directed to take the possession of the subject unit after clearing the installments due if, any within 15 days from the date of this order.

G.III. Refund the VAT, GST and other taxes paid by the complainants to the respondent due to delayed of construction.

• **Charging of VAT**

25. That the Govt. of Haryana, Excise and Taxation Department vide **notification no. S.O.89/H.A.6/2003/S.60/2014 dated 12.08.2014** provided a lump-sum scheme in respect of builders/developers which was further amended vide another **notification no. 23/H.A.6/2003/S.60/2015 dated 24.09.2015** according to which the builder/developer can opt for this scheme **w.e.f. 01.04.2014**. Under the above scheme, a developer had an option to pay lump sum tax in lieu of tax payable by him under the Act, by way of lump sum tax calculated at the compounded rate of 1% of entire aggregate amount specified in the agreement or value specified for the purpose of stamp duty, whichever is higher, in respect of the said agreement.
26. The builder/developer opting for this scheme here-in-after shall be referred to as the 'Composition Developer'. **This scheme remained in force till 30.06.2017**. The purpose of the lump sum scheme was to mitigate the hardship being caused in determining the tax liability of the builders/ developers. Again, most of the builders opted/availed the benefit of the scheme. The list of the builders who opted the scheme is

also available on the website of Excise and Taxation Department, Haryana. **Thus, the VAT liability for developer/builder opted for this scheme for the period 01.04.2014 to 30.06.2017 comes to 1.05%.**

27. Further, in case any builder/ developer had not opted for any of the above two schemes then the VAT liability comes to approximately 4-5 percent (maximum). It is noteworthy that the amnesty scheme was available up to 31.03.2014, however the same was silent on the issue of charging VAT @ 1.05% from the buyers/ prospective buyers whereas in the lump-sum/ composition scheme under rule 49(a) of the HVAT Rules, 2003, it was specifically mentioned that incidence of cost has to be borne by the promoter/ builder/developer only. **Thus, the builders/developers who opted for the lump-sum scheme, were not eligible to charge any VAT from the buyers/prospective buyers during the period 01-04-2014 to 30-06-2017. In other words, the developer/builder has to discharge the VAT liability out of their own pocket.**
28. The promoter is entitled to charge VAT from the allottee for the period up to 31.03.2014 @ 1.05% (one percent VAT + 5 percent surcharge on VAT) under the amnesty scheme. The promoter shall not charge any VAT from the allottees/prospective buyers during the period 01.04.2014 to 30.06.2017 since the same was to be borne by the promoter-developer only. The respondent-promoter is directed to adjust the said amount, if charged from the allottee with the dues payable by the allottee or refund the amount if no dues are payable by the allottee.

- **Charging of GST**

29. No doubt as per clause 1.1 of the builder buyer's agreement, the complainant/allottee has agreed to pay all the Government charges, rates, tax or taxes of all and any kind by whatsoever name called whether levied now or in future, as the case may be, effective from the date of this agreement. The delay in delivery of possession is the default on the part of the respondent/promoter and the possession was offered on 19.11.2018 by that time the GST had become applicable. But it is settled principle of law that a person cannot take the benefit of his own wrong/default. So, the respondent/promoter was not entitled to charge GST from the complainant/allottee as the liability of GST had not become due up to the due date of possession as per the agreements.

H. Directions of the authority

30. Hence, the authority hereby passes this order and issue the following directions under section 37 of the Act to ensure compliance of obligations casted upon the promoters as per the functions entrusted to the authority under section 34(f):

- i. The respondent is directed to pay interest at the prescribed rate of 9.30% p.a. for every month of delay from the due date of possession i.e., 30.06.2012 till the date of offer of the possession plus two months i.e., 19.01.2019.
- ii. The arrears of such interest accrued from 30.06.2012 till 19.01.2019 shall be paid by the promoter to the allottee within a period of 90 days from date of this order.
- iii. The complainant is directed to pay outstanding dues, if any, after adjustment of interest for the delayed period.
- iv. The rate of interest chargeable from the allottee by the promoter, in case of default shall be charged at the prescribed rate i.e., 9.30% by



the respondent/promoter which is the same rate of interest which the promoters shall be liable to pay the allottee, in case of default i.e., the delayed possession charges as per section 2(za) of the Act.

- v. The respondent shall not charge anything from the complainant which is not the part of the agreement. However, holding charges shall not be charged by the promoter at any point of time even after being part of agreement as per law settled by Hon'ble supreme court in civil appeal no. 3864-3889/2020.

31. Complaint stands disposed of.

32. File be consigned to registry.

VJ-3
(Vijay Kumar Goyal)

Member

Haryana Real Estate Regulatory Authority, Gurugram

Dated: 08.04.2022

(Dr. K.K. Khandelwal)

Chairman